# Projected Federated Averaging with Heterogeneous Differential Privacy

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# **ABSTRACT**

Cross-silo Federated Learning (FL) emerges as a promising framework for multiple institutions to collaboratively learn a joint model without directly sharing the data. In addition to high utility of the joint model, rigorous protection of the sensitive data and communication efficiency are among the key design desiderata of a successful FL algorithm. Many existing efforts achieve rigorous privacy by ensuring differential privacy for the intermediate model parameters, however, they typically assume a uniform privacy parameter for all the sites. In practice, different institutions may have different privacy requirements due to varying privacy policies or preferences of the data subjects.

In this paper, we focus on explicitly modeling and leveraging the heterogeneous privacy requirements of different institutions. We formalize it as the heterogeneous differentially private federated learning problem and study how to optimize utility for the joint model while minimizing communication cost. As differentially private perturbations inevitably affect the model utility, a natural idea is to make better use of information submitted by the institutions with higher privacy budgets (referred to as "public" clients, and the opposite are "private" clients). The challenge is how to use such information without biasing the global model. To this end, we propose the Projected Federated Averaging with heterogeneous differential privacy, named as PFA, which extracts the top singular subspace of the model updates submitted by "public" clients and then utilizes them to project the model updates of "private" clients before aggregating them. We further propose the communication-efficient PFA+, which allows "private" clients to upload projected parameters instead of original parameters using the projection space learned from the previous round. Our experiments on both statistical learning and deep learning verify the utility boost of both algorithms compared to the baseline methods, whereby PFA+ achieves over 99% uplink communication reduction for "private" clients. Our implementation is publicly available.

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The source code, data, and/or other artifacts have been made available at http://vldb.org/pvldb/format\_vol15.html.

#### 1 INTRODUCTION

Federated learning (FL) [6, 21, 23, 34] has attracted substantial attention in recent years, since it provides a promising approach for multiple devices (e.g., smartphones, IoT devices) or institutions (e.g., hospitals or banks) to collaboratively learn a joint model from the sensitive local data. The latter is also known as cross-silo federated learning, which will be the focus of this paper. We consider the horizontally partitioned setting in which the institutions have their own sets of data subjects (e.g. patients or customers) with the same set of features and wish to learn a joint model. For example, a formidable problem common for clinical studies is the inadequate number of subjects of a given condition (e.g. rare disease), esp. at a single institution. Cross-institutional learning is desired to mitigate the data shortage or bias and learn a more accurate and generalizable model. Figure 1 shows the typical FL framework where clients upload local model updates to a semi-trusted coordinating server which in turn aggregates the local models into a global model through multiple rounds of iterations.

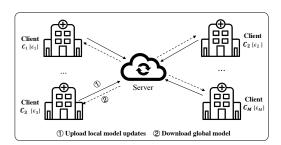


Figure 1: Framework of federated learning.

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In addition to high utility of the joint model, rigorous protection of the sensitive data and communication efficiency are among the key design desiderata of a successful FL algorithm. Privacy is a key design consideration that motivates the FL framework, which requires each client's raw data to be stored locally and only intermediate model updates are transferred during collaborative training. By avoiding direct data exchange, it reduces the risk of sensitive information disclosure. However, the transferred intermediate variables can still disclose sensitive user information via advanced adversarial algorithms and have been shown to be vulnerable to various privacy attacks such as reconstruction attacks and membership inference attacks [19, 39, 43, 46, 54]. To further enhance the privacy-preserving capability, differential privacy (DP) [12] has been introduced to ensure rigorous privacy protection for the intermediate model updates [15, 21, 47]. However, existing works assume a uniform privacy budget for all the clients. In practice, different institutions may have different privacy requirements due to varying privacy policies or varying privacy preferences of the data subjects (e.g. different demographic groups), which leads to heterogeneous privacy budgets across institutions. An open question is how to adapt the FL algorithms for better trade-offs among model utility and communication efficiency while allowing heterogeneous privacy guarantees for the clients.

We formalize the heterogeneous differentially private FL problem, where the privacy budgets are varying from institution to institution. The central goal is to exploit the heterogeneous privacy budgets to optimize utility during the federated training, while minimizing the uplink communication cost. To ensure DP, the utility of the joint model inevitably decreases due to the perturbations injected on local model updates submitted to the server. Informally, the "private" institutions with stricter privacy budgets require larger perturbation, leading to less accurate model updates, while the "public" clients with more relaxed privacy budgets submit more accurate model updates. Thus, a natural idea is to extract more useful information from the "public" clients' model updates. While intuitive, the challenge is to decide which "right" information to extract and how to use it without access to the raw local data, because we want neither the case where too much public institutions' information biases the joint model, nor the case where too less information does not help improve the joint model utility.

Previous work [17, 30, 38] have observed that the stochastic gradients of the model parameters stay in a low-dimensional space along the training trajectory in a typical Stochastic Gradient Descent (SGD) based learning algorithm and DPSGD algorithms. Motivated by this, our main idea is to extract the top singular subspace of the model updates submitted by "public" clients as such "right" information, i.e., a lower dimensional subspace extracted from the model updates. Since the model updates submitted by "private" clients contain more noise, projecting them onto the subspace from "public" clients will allow us to extract and aggregate the most useful information while mitigating the impact of the noise, hence higher utility for the joint model could be achieved. Simultaneously, the lower-dimensional subspace makes it possible for the "private" clients to only upload projected model updates in the reduced subspace, hence achieving significant communication reduction.

Contributions. In this paper, we introduce the definition of heterogeneous DP in FL (FL-HDP), and propose a novel projection based federated averaging (PFA) algorithm that achieves FL-HDP by perturbing each client's local update in a customized way. To fully utilize the model updates with heterogeneous perturbation noises, PFA exploits the top singular subspace extracted from the intermediate local updates of the "public" clients for aggregating the global updates with enhanced utility. We further propose a communication-efficient variant PFA+ in which "private" clients use subspace from previous model updates to upload projected model parameters instead of the original ones, with minimal impact on model utility. The contributions are summarized as follows.

- We formalize the problem of heterogeneous DP in FL which allows different institutions to have different privacy requirements
- (2) We first propose the basic weighted average (WeiAvg) approach that considers the varying privacy budgets of clients. The clients with tighter privacy budgets are assigned a larger weight when averaging the model updates, and vice versa. Then we propose an advanced projected federated average (PFA) approach, which partitions the clients into "public" and "private" ones with more relaxed and strict privacy budgets respectively, and utilizes the top singular subspace of the "public" clients for projecting the model updates before aggregating them, leading to noise reduction and higher utility compared with the standard FedAvg and the basic WeiAvg.
- (3) We further propose a communication-efficient variant PFA+, which applies projected federated averaging in an asynchronous way and allows "private" clients to upload only projected model updates in the reduced subspace, and achieves significant communication reduction with minimal impact on utility.
- (4) We provide a formal convergence analysis showing that PFA can achieve the same convergence rate as the non-private FedAvg under the same assumptions. We also show communication and computation complexity analysis of PFA.
- (5) We perform a comprehensive evaluation on both statistical learning and deep learning models using several real world datasets from different domains. The results demonstrate that PFA and PFA+ greatly improve the utility of the joint model over the baseline methods in different settings. In addition, PFA+ achieves over 99% uplink communication reduction for "private" clients with comparable utility.

**Organization.** The rest of the paper is structured as follows. Section 2 reviews the related work. Section 3 describes the preliminaries. Section 4 presents the proposed methods. Section 5 presents the experiments. Finally, Section 6 draws a conclusion and discusses future directions.

#### 2 RELATED WORK

#### 2.1 Federated Learning

Federated learning (FL) is a form of decentralized learning with the goal of collaboratively training a global model from data stored in multiple remote clients [29]. It has received significant interest in recent years, owing to its distinct privacy advantages compared to the traditional centralized learning. However, there are also open

challenges such as the communication and computation overheads, data and model heterogeneity, and unreliable or potentially malicious participating clients or servers [2, 21, 29, 32].

Federated optimization methods. One of the most widely used approaches for federated optimization problem is federated averaging (FedAvg) [34], in which a randomly sampled subset of clients run a certain number of Stochastic Gradient Descent (SGD) steps locally and independently and the central server then averages the local models to update the global model. While FedAvg has emerged as a de facto standard algorithm, it has several limitations in overcoming the inherent challenges of FL, such as the communication and computation overheads, data heterogeneity, and constraints on the model architectures [2, 21, 29, 32]. To overcome these issues, some works approach FL in new perspectives. For example, Lin et al. [32] propose a distillation framework for robust federated model fusion (FedDF), which enables FL in more general settings such as heterogeneous client models and data. Al-Shedivat et al. [2] formulate FL as a posterior inference problem, and propose an approximate algorithm FedPA that runs local and global posterior inference on the clients and server side respectively.

Differentially private federated learning. Attempts to integrate differential privacy into federated learning for enhanced privacy protection have been made previously. Notably, Geyer et al. [15] achieve client-level differential privacy by adding random Gaussian noise on the aggregated local model updates to hide a single client's information. McMahan et al. [35] propose the userlevel or sample-level differential privacy by allowing each client to perturb its computed gradients locally and upload the noisy model updates to the server. User-level differential privacy ensures that the intermediate model parameters and final model are indistinguishable regardless of the presence or absence of any given record (user) at each client. Other works also consider the combination of DP and blockchain [4], or add DP noise on both uplink and downlink communication channels [47]. In this work, we adopt the userlevel differential privacy while allowing heterogeneous privacy parameters to be used at each client.

#### 2.2 Heterogeneous Differential Privacy

There is rich literature exploring differentially private mechanism design considering heterogeneous privacy preferences. Most of them are focused on centralized setting [3, 20, 28, 36], where each user holds a single data entry and is associated with a personalized privacy parameter. For the case of cross-silo FL, each client contributes multiple data entries, and can be associated with a different client specific privacy parameter. We refer to this as client-level heterogeneous differential privacy to make a distinction.

User-level personalized differential privacy. The line of work on user-level personalized differential privacy in centralized setting starts by Alaggan et al. [3] who first introduced the notion of heterogeneous differential privacy. Another independent work by Jorgensen et al. [20] introduced a similar notion of personalized differential privacy (PDP). PDP considers the case where each user or record is associated with its own privacy parameter. They proposed two mechanisms based on non-uniform sampling and exponential mechanism, which are applicable to more common queries

compared with [3]. Following the above two works, an extensive set of methods has been developed for adopting personalized privacy guarantees in different scenarios, more complex tasks, or persuing better data utility [10, 24, 28, 31, 36, 50, 52].

Client-level heterogeneous differential Privacy. There is limited work considers heterogeneous privacy preferences in the decentralized setting where each client is associated with its own privacy parameter. This can be due to the fact that each client has its own privacy policy or the client allows its users to specify personalized parameters. Given the heterogeneous privacy parameters from different clients, a straightforward approach is to design the learning algorithm to satisfy  $\epsilon_{min}$ -DP, with  $\epsilon_{min}$  as the minimum privacy budget across all clients [35], then apply conventional algorithms designed for uniform DP. Obviously, this approach could lead to a large amount of under-utilized privacy budgets.

Recently, an independent work by Chathoth et al. [9] has made efforts for addressing cohort-level privacy heterogeneity motivated by the IoT setting. More specifically, all clients are first grouped into cohorts and Gaussian noises are added on the aggregation of local updates from the clients in each cohort. In their approach, the privacy budgets used at each communication round are still identical for all cohorts. By a privacy accountant, clients with stricter privacy requirements will end sooner than those of more relaxed privacy requirements. Thus they adopted continual-learning based methods to ensure the model utility. In contrast, we consider client-level heterogeneous DP which is better motivated in our cross-silo FL setting. In addition, we use heterogeneous privacy parameters for the clients for each round and develop a projection-based approach for enhanced utility and community efficiency.

#### 2.3 Gradient Projection

Previous work have observed that stochastic gradients stay in a low-dimensional space along the training trajectory of SGD [17, 30, 38]. Zhou et al. [53] further studied the noisy gradients and proposed a variant of DPSGD algorithm, named Projected DPSGD (PDPSGD), for reaching a better privacy-utility trade-off in deep learning. However, these observations mostly focused on the stochastic gradients in the centralized setting, we empirically prove that the projection-based approach can be adapted to the *noisy* model updates in the FL setting (see Figure 13 with its related description in Appendix B), and first exploit its benefit for both (heterogeneous) noise reduction and communication reduction in the federated setting. The key differences between our method and PDPSGD are discussed in details in Appendix D.1.

#### 3 PRELIMINARIES

In this section, we will give a brief review of the related definitions and notations used in the paper. Table 2 in Appendix A summarizes the frequently used notations.

#### 3.1 Federated Learning

**Federated Learning Formulation.** We focus on a typical cross-silo horizontally partitioned FL setting: there is a central coordinating server and M clients with each holding a local dataset with

the same set of features drawn from an unknown data distribution denoted by  $\mathcal{P}_m$ ,  $m \in [M]$ . The aim is to jointly optimize the objective function denoted by  $\mathcal{L}(\mathbf{x})$ , where  $\mathbf{x}$  is the trainable model parameters.

**Definition 1 (Federated Learning Formulation).** The global empirical loss  $\mathcal{L}(\mathbf{x})$  is taking the weighted average of the per-client loss  $\mathcal{L}_m(\mathbf{x})$  over all clients, i.e.,

$$\mathcal{L}(\mathbf{x}) \triangleq \sum_{m=1}^{M} w_m \mathcal{L}_m(\mathbf{x}), \quad \text{s.t.} \sum_{m=1}^{M} w_m = 1, \text{where } w_m = \frac{N_m}{N}$$
(1)

and  $\mathcal{L}_m(\mathbf{x})$  is the local loss of client  $C_m$  on the local dataset defined as follows,

$$\mathcal{L}_m(\mathbf{x}) \triangleq \frac{1}{N_m} \sum_{i=1}^{N_m} \ell(\mathbf{x}, \xi_i), \tag{2}$$

where  $\mathcal{D}_m$  with size  $N_m$  is the local dataset with each sample  $\{\xi_1, \ldots, \xi_{N_m}\}$  drawn from  $\mathcal{P}_m$ .

**Federated Averaging.** Federated averaging (FedAvg) [34] is a basic algorithm for optimizing eq.(1), which is shown in Algorithm 6 in Appendix B. More specifically, at each communication round  $t_c$ , a random subset of clients  $\mathcal{S}_{t_c}$  run some number of local update iteration steps (e.g., SGD steps) based on their local dataset  $\mathcal{D}_m$ , and upload the local model updates to the central server which aggregates the collected local information and updates the joint model via a simple average operation. There are three distinct features. For privacy consideration: 1) raw dataset  $\mathcal{D}_m$  for  $m \in [M]$ are kept local and only intermediate local model updates are communicated; For communication efficiency: 2) partial client participation in Step 4 is used, where only a sub-sample  $S_{t_c}$  of clients participate in round  $t_c$  by either server sampling or client volunteering; and 3) periodic communication is used, i.e. participating clients run multiple local updates, rather than one, before submitting the local updates to the server.

## 3.2 Differential Privacy

**Definition of Differential Privacy.** Differential Privacy (DP) [12], as a formal mathematical framework providing rigorous privacy protection, has been extensively incorporated into a broad range of data analysis tasks over the last decade, ranging from simple statistical estimations to complicated machine learning algorithms [1, 13, 15].

**Definition 2**  $((\epsilon, \delta)$ -**Differential Privacy [13]**). A randomized mechanism  $\mathcal{M}: \mathcal{D} \to \mathbb{R}$  with domain  $\mathcal{D}$  and range  $\mathbb{R}$  satisfies  $(\epsilon, \delta)$ -differential privacy  $((\epsilon, \delta)$ -DP) if for any two neighboring datasets  $D, D' \in \mathcal{D}$  that differ only by a single record, and for any subsets of outputs  $S \subseteq \mathbb{R}$ , it holds that

$$\Pr[\mathcal{M}(D) \in S] \le e^{\epsilon} \Pr[\mathcal{M}(D') \in S] + \delta.$$

It ensures that the output of a DP algorithm is indistinguishable regardless of the presence or absence of a record, even in the worst-case scenario where the adversary has known all the records except one. The parameter  $\epsilon$ , which is also known as the *privacy budget*, manifests the upper bound of the privacy loss. The smaller  $\epsilon$ , the less the privacy loss. The other parameter  $\delta \geq 0$  captures

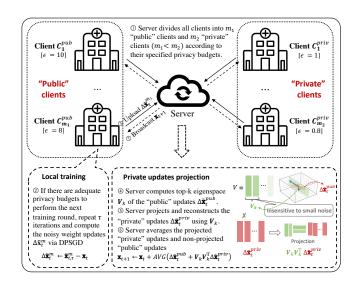


Figure 2: Framework of projected federated averaging with heterogeneous differential privacy (Algorithm 2).

the probability that the  $\epsilon$ -differential privacy ( $\epsilon$ -DP) [12] is broken. Given a specified  $\epsilon$ , the small  $\delta$ , the less the probability of privacy leakage. And when  $\delta = 0$ , ( $\epsilon$ ,  $\delta$ )-DP is also known as the pure  $\epsilon$ -DP.

**Composability of Differential Privacy.** An appealing feature of DP is that it allows a complex DP algorithm to be built from much simpler building blocks whose DP is easier to analyze, as elaborated in the following two properties.

PROPERTY 1 (SEQUENTIAL COMPOSITION[11]). Let the randomized mechanism  $\mathcal{M}_i: \mathcal{D} \to \mathbb{R}$  each satisfies  $(\epsilon_i, \delta_i)$ -DP. The sequence of  $\{\mathcal{M}_i\}_{i \in [M]}$  satisfy  $(\sum_i \epsilon_i, \sum_i \delta_i)$ -DP.

PROPERTY 2 (PARALLEL COMPOSITION[51]). Let the randomized mechanism  $\mathcal{M}_i: \mathcal{D}_i \to \mathbb{R}$  each satisfies  $(\epsilon_i, \delta_i)$ -DP, where the sequence of  $\{\mathcal{D}_i\}_{i \in [M]}$  are disjoint subsets of domain  $\mathcal{D}$ . Any functions g on the sequence of  $\{\mathcal{M}_i\}_{i \in [M]}$ , i.e.,  $g(\mathcal{M}_1, \mathcal{M}_2, \dots)$  satisfy  $(\max_i \epsilon_i, \max_i \delta_i)$ -DP.

Both of the above two properties are important and practical to analyze the *cumulative privacy loss* incurred by composing multiple DP mechanisms.

**DP Stochastic Gradient Descent.** A major milestone on DP machine learning is the DP stochastic gradient descent (DPSGD) [1] algorithm, which becomes a fundamental building block for training deep learning models with DP. DPSGD adds noise on the clipped gradients during each training iteration to ensure that each gradient descent is differentially private, and thus the final model also satisfies differential privacy due to the composition properties.

Moments Accountant. Prior work [1] points out the naive sequential composition and their extensions (e.g., the strong composition theorem[14]) cannot estimate the privacy loss accumulation for the iterative SGD training process tightly. To solve this problem, the moments accountant (MA) technique is proposed, which keeps track of the log moments of the privacy loss variable under the Poisson subsampling, and can be seen as a tighter variant of

sequential composition. For completeness, we introduce MA definition and properties in Supplement. In this work, we will apply the moments accountant technique to trace the privacy loss during each client's local training process and terminate before the loss exceeds the target privacy budget.

#### 4 PROPOSED METHODS

In this section, we first formalize the federated learning with heterogeneous DP problem (Subsection 4.1) and describe the overall framework with local privacy mechanisms (Subsection 4.2). Then, we identify the key challenge: How to pinpoint the key indicative information from the "public clients" that helps improve the overall utility of the global model without biasing it? To answer the question, we propose three attempts, which are main technical contributions of the paper:

- (1) WeiAvg (Subsection 4.3): A natural yet naive idea is to assign larger weight for the "public" clients while curtailing the weight for the "private" clients with hope that the less perturbed "public" updates will improve the utility of the global model; a potential limitation of this approach is that the influence from the "public" clients may dominate the "private" ones and bias the global model;
- (2) PFA (Subsection 4.4): A more effective way to "reweight" the two types of clients is to make use of the leading singular space of "public" updates and project "private" updates onto it, which discards the useless information incurred by heavy private perturbation of the "private" updates while still keeping the most essential information lied along the top singular space;
- (3) PFA+ (Subsection 4.5): By following the observation that the top singular space evolves slowly between two consecutive rounds, we further propose to use delayed projection to aggressively reduce the uplink communication cost for the "private" clients without sacrificing utility.

# 4.1 Federated Learning with Heterogeneous Differential Privacy

We first formalize heterogeneous DP for federated learning.

**Definition 3** (Heterogeneous Differential Privacy in Federated Learning (FL-HDP)). Let the set of clients be  $C = \{C_1, \ldots, C_M\}$ , where each client  $C_m \in C$  holds a local dataset  $\mathcal{D}_m$ . The federated learning satisfies  $\{(\epsilon_m, \delta_m)\}_{m \in [M]}$ -heterogeneous differential privacy, if each client satisfies  $(\epsilon_m, \delta_m)$ -differential privacy with respect to its local dataset.

**Remark 1.** In the cross-silo FL setting where each client has multiple users' data samples, the definition ensures user-level (or sample-level) DP for all the local datasets at each client while allowing client-level privacy customization. Each client can set  $\epsilon_m$  based on its privacy policy or even allow their users to specify their own privacy preferences, i.e., *user-level* personalized DP. In the latter case, each client can use the minimum value over all the users as its privacy preference  $\epsilon_m$ . While we focus on client-level heterogeneity, an interesting future research is to develop algorithms that achieve personalized DP for different users at each client with enhanced utility. We also assume the privacy preference of each client is public to the central server.

A naive approach: minimum mechanism. The minimum mechanism can be also applicable for the FL, i.e. using the minimum of  $\epsilon_m$  of all clients, and then leveraging existing DP federated learning methods designed for uniform differential privacy. However, this approach would obviously lead to a large amount of underutilized privacy budgets and suboptimal utility, especially when there is a great diversity of privacy preferences among all clients. Hence, a more reasonable idea is to ensure the accumulated privacy loss of each client is bounded by the client-specific privacy budget  $\epsilon_m$ , and develop new DP federated learning methods dedicated to the heterogeneous DP.

**Overall Framework.** An illustration of our overall proposed framework is provided in Figure 2. The basic idea is that the server partitions the clients into "public" and "private" clients according to their privacy budgets. We denote the total number of SGD iterations by T. At each communication round  $t_c$ , the server randomly samples a subset of K ( $K \leq M$ ) clients  $S_{t_c}$  and broadcasts the current global model  $\mathbf{x}_{t_c}$  to all the participants. Each participating client  $C_m \in S_{t_c}$  runs  $\tau$  local SGD steps independently with DP and then uploads noisy model updates to the server. The server then aggregates the noisy model updates to form the global model based on our proposed algorithms tailored to the heterogeneous DP including WeiAvg, PFA and PFA+ (the figure illustrate the PFA algorithm for the aggregation component).

**Remark 2.** Considering the diversity of individuals and organizations' privacy preferences, it is realistic to expect a small fraction of the clients may choose a larger privacy budget (i.e., a weaker privacy protection), especially when there are incentives such as in exchange for financial compensation or a more effective model. For simplicity, we consider each client's privacy budget as a random variable that follows an unknown distribution. (e.g., Gaussian mixture distribution, Pareto distribution, etc). For separating the "public" and "private" clients, clustering analysis (e.g., Gaussian mixture model) can be used to group the clients into two clusters. We can also choose the top-K clients in terms of the privacy budgets as the "public" clients, especially if the potential distribution is relatively uniform, which means the borders between the two types of clients are fuzzy, where the value of K tends to be small and depends on the applications.

# 4.2 Differentially Private Local Update

In this part, we present the client side DP mechanism and analysis, which are common components shared by all three algorithms. To ensure DP for the model updates for each client, we adapt the standard DPSGD algorithm [1] to federated setting and apply the moment accountant (MA) [1] for keeping track of the accumulated privacy loss at each client over the course of training.

**Local DPSGD.** For participating clients in each round, they perform a number of local SGD steps before uploading the model updates to the server. It is fairly straightforward to integrate the DPSGD algorithm into the local update procedure with well-designed Gaussian noise added on the gradients in each iteration in order to achieve user-level DP on the model updates to be uploaded to the server.

# **Algorithm 1:** Weighted Averaging with Heterogeneous Differential Privacy (WeiAvg)

**Budget Accountants.** An important task for achieving FL-HDP is to keep track of the usage of privacy budget for each of the clients along the course of training. Once the privacy budget runs out, clients can opt out from the remaining training. In our work, we leverage the moment accountant technique and introduce a monitoring module, called the *budget accountant*, which is in charge of privacy budget accounting: (1) *Pre-check* at the beginning of the communication round if a client has sufficient privacy budget to participate in the current round; (2) *Compute and update* the accumulated privacy loss of a client after the current communication round is over.

**Privacy budget per round.** Based on the above modules, there are two feasible strategies for determining the privacy budget to use for each round.

- Uniform budgets: we enforce the same privacy budget for all
  the clients for each round, i.e. the additive Gaussian noises of
  all clients are drawn from an *identical* distribution. In this case,
  those clients with a smaller privacy budget will spend their privacy budgets relatively quickly and terminate the training earlier, while the others will continue participating in the following
  training until there are no sufficient clients left for the next communication round.
- Heterogeneous budgets: we use privacy budget for each client in each round proportional to their overall privacy budget  $\epsilon_m$ , i.e. the additive Gaussian noises of the clients are drawn from *different* distributions determined by their privacy budget. For each of the clients, since its total privacy budget should be allocated to multiple local SGD steps, a small privacy budget will result in a large noise per iteration, and vice versa. In this case, all clients' privacy budgets will run out roughly at the same time.

For both of these strategies, aggregating the noisy local updates in a straightforward way (i.e., federated averaging [34]) to form a global model would inevitably lead to a biased estimator of the model updates and suboptimal model utility. For the former, the error is induced by *catastrophic forgetting* [22], that is, the knowledge from clients who stay until the end could overwrite the knowledge from clients who terminate early. For the latter, the error is induced by the additive *Gaussian mixture noise* if a simple average function is applied for model aggregation. In this paper, we focus on the second strategy (as shown in Alg. 7 in the supplement) and propose effective aggregation methods for error correction in Subsection 4.3 and 4.4.

# **Algorithm 2:** Projected Federated Averaging with Heterogeneous Differential Privacy (PFA)

## 4.3 WeiAvg: Weighted Averaging

To solve inherent error accumulation induced by the additive Gaussian mixture noise and make a better trade-off between privacy with heterogeneous privacy budgets and model utility, we first propose an intuitive <u>Weighted Averaging</u> (WeiAvg) approach which allows each of the clients to contribute proportionately to their privacy budgets to the aggregated model. Technically, we define the weight function  $W: \mathbb{R} \to \mathbb{R}$  w.r.t clients' privacy budgets  $\epsilon_m$  as follows:

$$W_{\mathcal{S}}(\epsilon_m) = \frac{\epsilon_m}{\sum_{m \in \mathcal{S}} \epsilon_m},$$

where S denotes a subset of sampled clients. Thus, the updates with a greater magnitude of noise will get a smaller weight, alleviating their negative impact on the utility of the aggregated model.

Our experimental results in Section 5 show that in most cases, the weighted averaging achieves obvious improvement compared with the federated averaging. However, such a straightforward amplification of the influence from the "public" clients' updates has a risk of dominating the "private" clients and biasing the global model, which will be illustrated in the experiments. Although suboptimal, WeiAvg provides us two important insights motivating us to design a better aggregation strategy for the FL-HDP problem:

- 1) On the one hand, the superiority of WeiAvg over vanilla FedAvg indicates that making better use of more "public" clients update indeed help improve the utility of the global model.
- 2) On the other hand, it is crucial to extract the *right piece of in-formation* from "public" clients in order to avoid "public" clients dominating the "private" clients.

#### 4.4 PFA: Projected Federated Averaging

In this section, we propose an advanced approach called  $\underline{\mathbf{P}}$ rojected  $\underline{\mathbf{F}}$ ederated  $\underline{\mathbf{A}}$ veraging with heterogeneous DP (PFA) in order to make the most of every noisy local updates and obtain an optimal noise-reduced aggregated model under heterogeneous privacy budgets conditions. The key idea is to extract the top singular space from the "public" clients' updates and project the "private" clients' updates onto the extracted low-rank space. PFA has two advantages over directly amplifying the influence of "public" clients' updates via WeiAvg:

 WeiAvg does not mitigate the noisy information contained in "public" clients' updates (recall that "public" clients still introduce DP noise, although smaller than "private" clients), while

#### Algorithm 3: Projected Federated Averaging

```
input : Noisy model updates \{\Delta \mathbf{x}^m\}_{m \in [K]}, "public" clients S^{(pub)}, "private" clients S^{(pri)} output: the aggregated model updates \Delta \bar{\mathbf{x}}

1 Function ProjectedFedAvg(\{\Delta \mathbf{x}^m\}_{m \in [K]}, S^{(pub)}, S^{(pri)}\}:

2 \Delta \bar{\mathbf{x}}^{pub} \leftarrow \sum_{m \in S}(pub) \ W_{S}(pub) (\epsilon_m) \cdot \Delta \mathbf{x}^m

3 \Sigma \leftarrow \Delta \bar{\mathbf{x}}^{(pub)} \cdot (\Delta \bar{\mathbf{x}}^{(pub)})^{\mathsf{T}}

4 V_k \leftarrow (\text{Compute the top-}k \text{ eigenvectors of } \Sigma)
// Project the ``private'' updates

5 \Delta \bar{\mathbf{x}}^{(pri)} \leftarrow \sum_{m \in S}(pri) \ W_{S}(pri) (\epsilon_m) \cdot \Delta \mathbf{x}^m

6 \Delta \bar{\mathbf{x}}^{(pri)} \leftarrow V_k V_k^{\mathsf{T}} \Delta \bar{\mathbf{x}}^{(pri)}
// Projected federated averaging

7 S \leftarrow S^{(pub)} + S^{(pri)}

8 \Delta \bar{\mathbf{x}} \leftarrow \frac{\sum_{m \in S}(pub) \epsilon_m}{\sum_{m \in S} \epsilon_m} \cdot \Delta \bar{\mathbf{x}}^{(pub)} + \frac{\sum_{m \in S}(pri) \epsilon_m}{\sum_{m \in S} \epsilon_m} \cdot \Delta \bar{\mathbf{x}}^{(pri)}

9 \mathbf{return} \Delta \bar{\mathbf{x}}
```

PFA filters out the noisy information in the bottom singular space and keeps only the useful information possessed by the top singular space.

 WeiAvg curtails the overall information including both useful and noisy components from "private" clients' updates, while PFA keeps the useful components by projection based on the observation that the useful component tends to lie on the common low-rank subspace shared by both "private" and "public" clients.

**Projected Federated Averaging.** Alg. 2 shows the overall PFA algorithm with client-server interactions and Alg. 3 shows the server-side projection-based averaging in detail (the procedure in line 7 of Alg. 2). PFA involves the following four critical steps on the server side:

- (1) Client division: After the client sampling procedure at round  $t_c \in [T]$ , the server divides the participating clients  $S_{t_c}$  into two groups the private clients  $S_{t_c}^{(pri)}$  with a small DP parameter  $\epsilon_m$  (i.e., a relatively greater magnitude of noise) and the "public" clients  $S_{t_c}^{(pub)}$  with a relatively larger  $\epsilon_m$  (i.e., a less magnitude of noise). This can be achieved by clustering algorithms such as k-means or Gaussian mixture models. Moreover, we refer to their respective model updates as "private" updates and "public" updates for simplicity (Line 4 in Alg. 2).
- (2) Subspace identification: Once the server receives the local updates from participating clients, it uses a singular value decomposition (SVD)-based parallel projection method like [53] to identify the most useful subspace for aggregating the updates. The primary idea is that we obtain the approximated gradient subspace from the less noisy information of "public" clients compared to the "private" clients. More specifically, given the "public" updates  $\Delta \mathbf{x}_{t_c}^m \in \mathbb{R}^p$  where  $C_m \in \mathcal{S}_{t_c}^{(pub)}$  and the project dimension k < p, server computes the top-k eigenvectors. tors  $\mathbf{V}_k \in \mathbb{R}^{p \times k}$  of the second moment matrix of the average "public" updates  $\Delta \mathbf{x}_{t_c}^m$  (Line 2-3 in Alg. 3). Alternatively, we can also find projection matrices through random projection methods such as Johnson-Lindenstrauss transform and Gaussian transform [5]. However, our empirical results in Section 5 verify that this approach could lead to a biased estimator of the model updates and a dramatic decrease of model utility compared to the proposed approach.

- (3) "Private" updates projection: Depending on the calculated projection matrices, the server projects and reconstructs the "private" updates  $\Delta \mathbf{x}_{t_c}^{(pri)}$  via the projection  $\mathbf{V}_k \mathbf{V}_k^{\mathsf{T}}$ . In practice, instead of applying the parallel projection to each of "private" updates and then computing the average later, we apply it directly to the weighted mean of the "private" updates from all "private" clients for computation efficiency, i.e.,  $\mathbf{V}_k \mathbf{V}_k^{\mathsf{T}} \Delta \bar{\mathbf{x}}_{t_c}^{(pri)}$ , which is equivalent to the canonical form since the projection onto a subspace is a linear transformation (Line 4-5 in Alg. 3).
- (4) Projected federated averaging: Finally, the server aggregates the original "public" updates and the projected "private" updates via weighted average to form the global model. Following the transformations in the previous steps, here we actually compute the average by using their weighted mean value  $\Delta \bar{\mathbf{x}}_{t_c}^{(pub)}$  and  $\Delta \hat{\mathbf{x}}_{t_c}^{(pri)}$  (Line 6 in Alg. 3).

**Remark 3.** A good rule of thumb of choosing the projection dimension k is to satisfy the common heuristic that the top-k singular values are at least c times as big as the sum of the other singular values, where c is a domain-dependent constant. Strikingly, our experiments show that it suffices to set k=1 (i.e., preserve only the largest singular value space) to gain large utility boost, which in addition allows both efficient SVD computation by iterative algorithms like Lanczos method or Power method and aggressive uplink communication compression to be introduced by PFA+.

**Privacy Analysis.** We now state the heterogeneous DP guarantees of our PFA approach in federated learning.

Theorem 1 (Differential Privacy Guarantee of local DPSGD). For each client  $C_m \in C$ , given the sampling probability  $q = B/N_m$  and the total number of local SGD steps  $T^* = \frac{KT}{M}$ , for any  $\epsilon < c_1q^2T^*$ , the local update satisfies  $(\epsilon_m, \delta_m)$ -differential privacy for any  $\delta_m > 0$  if the noise scale

$$\sigma_m \ge c_2 \frac{q\sqrt{T^*\log\left(1/\delta\right)}}{\epsilon}$$

where both  $c_1$  and  $c_2$  are constants, M and K are the number of total clients and sampled clients at each round respectively,  $N_m$  is the size of local dataset of client  $C_m \in C$ , and B is the size of a random batch in local SGD iterations.

PROOF. The proof follows the DP proof of DPSGD [1].

Theorem 2 (Heterogeneous Differential Privacy Guarantee of PFA). The PFA algorithm in Alg. 2 satisfies  $\{(\epsilon_m, \delta_m)\}_{m \in [M]}$ -FL-HDP and  $(\max_m \epsilon_m, \max_m \delta_m)$ -DP.

PROOF. In PFA, where the sequence of clients' local datasets  $\{\mathcal{D}_m\}_{m\in[M]}$  are disjoint subsets drawn from domain  $\mathcal{D}$  and each client  $C_m\in C$  runs a maximum number of  $T^*=\frac{KT}{M}$  steps of DPSGD algorithm  $\mathcal{M}_m:\mathcal{D}_m\to\mathbb{R}^p$  that satisfies  $(\epsilon_m,\delta_m)$ -DP locally and independently, Alg. 2 satisfies  $\{(\epsilon_m,\delta_m)\}_{m\in[M]}$ -heterogeneous DP in federated learning setting.

Moreover, according to the parallel composability of DP as shown in Property 2 and the fact that the PFA algorithm consists of a series of linear operators on the sequence of  $\{\mathcal{M}_m\}_{m\in[M]}$ , PFA also satisfies  $(max_m\epsilon_m, \max_m \delta_m)$ -DP.

**Algorithm 4:** Communication-efficient Projected Federated Averaging with Heterogeneous Differential Privacy (PFA+)

```
{
m input}\ : Clients' privacy preferences \{(\epsilon_m,\,\delta_m)\}_{m\in[M]}, total rounds T
      output: global model \mathbf{x}_T

    x<sub>0</sub> ← (Initialize randomly)

 2 for t'=0 to \lfloor \frac{T-1}{\tau} \rfloor do
               t_c \leftarrow t' \bar{\tau}
                S_{tc} \leftarrow (\text{random subset of } K \text{ clients})
                \mathcal{S}_{t_c}^{(pub)}, \mathcal{S}_{t_c}^{(pri)} \leftarrow (Partition \mathcal{S}_{t_c} into two groups according to clients' privacy
                foreach client C_m \in S_{t_C} do in parallel
                         \Delta \tilde{\mathbf{x}}_{t}^{m} \leftarrow \text{LocalDPSGD}(\mathbf{x}_{t_{\mathcal{C}}})
                         if warmup round or "public" client then
                                  // Full dimensional noisy model updates
                                   return \Delta \tilde{\mathbf{x}}_{t}^{m}
10
                                   // Projected noisy model updates
                                    \Delta \hat{\mathbf{x}}_{tc}^m \leftarrow \mathbf{V}_k[t'-1]^{\top} \Delta \tilde{\mathbf{x}}_{tc}^m
11
                                   return \Delta \hat{\mathbf{x}}_{tc}^{m}
12
                \Delta \bar{\mathbf{x}}_{t_c}, \mathbf{V}_k[t'] \leftarrow
13
                  \textit{ProjectedFedAvgPro}(\{\Delta\mathbf{x}_{t_{C}}^{m}\}_{m \in [K]}, \ S_{t_{C}}^{(pub)}, S_{t_{C}}^{(pri)}, \mathbf{V}_{k}[t'-1])
               \mathbf{x}_{t_c + \tau} \leftarrow \mathbf{x}_{t_c} - \Delta \bar{\mathbf{x}}_{t_c}
15 return x<sub>T</sub>
```

Remark 4. We emphasize that in this paper, we do not focus on the task of DP analysis. Thus we follow the widely accepted DPSGD algorithm and moments accountant which enable a direct comparison with the existing works utilizing the same techniques[44]. Using more advanced DP analysis for a tighter privacy amplification result[45] as well as tighter privacy composition[7] is also recommended.

**Convergence Analysis.** The convergence analysis of PFA is presented in Theorem 3. The proof is in Appendix A.

THEOREM 3. Under Assumptions 1-3, for non-convex L-Lipschitz smooth objective function, the convergence result of PFA is

$$\frac{1}{T} \sum_{t=0}^{T-1} \mathbb{E} \left[ \| \widetilde{\mathbf{V}}_{t_c} \widetilde{\mathbf{V}}_{t_c}^{\mathsf{T}} \nabla \mathcal{L}(\bar{\mathbf{x}}_t) \|_2^2 \right] \leq \frac{2}{\eta T} (\mathcal{L}(\bar{\mathbf{x}}_0) - \mathcal{L}^*) + \frac{\eta^2 L^2 (\tau + 1)(K + 2)}{K} (\frac{\kappa^2}{B} + \bar{\sigma}) + \frac{L \eta \kappa^2}{KB}, \tag{3}$$

which is under the choice of  $\eta$  statisfies

$$-\frac{\eta}{2} + \frac{\lambda \eta^3 L^2 [2C_1 + \tau(\tau+1)](K+2)}{2K} + \frac{\lambda \eta^2 L[C_1 + K]}{K^2} \le 0.$$
 (4)

**Remark 5.** Theorem 3 shows that the convergence of PFA in terms of the projected gradient norm has the same convergence rate as the non-private FedAvg under the same set of assumptions. Thus, our algorithm is able to deliver the desired heterogeneous differential privacy without affecting the overall convergence speed.

#### 4.5 PFA+: A Communication-efficient Variant

As we have mentioned before, communication overhead is a primary bottleneck for federated learning. PFA has not made any progress in this challenge since the size of model updates communicated between clients and server has not changed. In this section, we introduce an improved variant, named PFA+which reduces the size of the communicated local model updates in order to greatly reduce the uplink communication cost. Considering the asymmetry of the uplink and downlink bandwidth on the clients' side, it

Algorithm 5: Asynchronous Projection Federated Averaging

```
\begin{array}{ll} \text{input}: \text{noisy model updates } \{\Delta \mathbf{x}^m\}_{Cm \in \mathcal{S}}, \text{"public" clients } \mathcal{S}^{(pub)}, \text{"private"} \\ & \text{clients } \mathcal{S}^{(pri)} \\ \text{output}: \text{the aggregated model updates } \Delta \bar{\mathbf{x}} \\ 1 & \text{Function ProjectedFedAvgPro}(\{\Delta \mathbf{x}^m\}_{Cm \in \mathcal{S}}, \mathcal{S}^{(pub)}, \mathcal{S}^{(pri)}, \mathbf{V}^{(pre)}_{k}): \\ & // \text{Reconstruct the projected privacy updates using the previous} \\ & \text{projection matrix} \\ 2 & \Delta \bar{\mathbf{x}}^{(pri)} \leftarrow \sum_{m \in \mathcal{S}(pri)} W_{\mathcal{S}(pri)} (\epsilon_m) \cdot \Delta \mathbf{x}^m \\ 3 & \Delta \bar{\mathbf{x}}^{(pri)} \leftarrow \mathbf{V}^{(pre)}_{k} \Delta \bar{\mathbf{x}}^{(pri)} \\ 4 & \mathcal{S} \leftarrow \mathcal{S}^{(pub)} + \mathcal{S}^{(pri)} \\ 5 & \Delta \bar{\mathbf{x}} \leftarrow \frac{\sum_{m \in \mathcal{S}}(pub)}{\sum_{m \in \mathcal{S}} \epsilon_m} \cdot \Delta \bar{\mathbf{x}}^{(pub)} + \frac{\sum_{m \in \mathcal{S}}(pri)}{\sum_{m \in \mathcal{S}} \epsilon_m} \cdot \Delta \bar{\mathbf{x}}^{(pri)} \\ 5 & (\mathcal{A} \bar{\mathbf{x}}^{(pub)}) \leftarrow \sum_{m \in \mathcal{S}}(pub) W_{\mathcal{S}(pub)} + \frac{\sum_{m \in \mathcal{S}}(pri)}{\sum_{m \in \mathcal{S}} \epsilon_m} \cdot \Delta \bar{\mathbf{x}}^{(pri)} \\ 6 & (\mathcal{A} \bar{\mathbf{x}}^{(pub)}) \leftarrow \sum_{m \in \mathcal{S}}(pub) W_{\mathcal{S}(pub)} (\epsilon_m) \cdot \Delta \mathbf{x}^m \\ 7 & (\mathcal{L} \leftarrow \Delta \bar{\mathbf{x}}^{(pub)}) \cdot (\Delta \bar{\mathbf{x}}^{(pub)})^{\top} \\ 8 & (\mathcal{L} \leftarrow \mathbf{Compute the top-} k \text{ eigenvectors of } \Sigma) \\ 9 & (\mathbf{return} \Delta \bar{\mathbf{x}}, V_k) \\ \end{array}
```

is especially important to reduce the uplink bandwidth for a more significant practical impact in terms of total runtime. In section 5, our empirical studies suggest that compared with other baselines, PFA+ has offered a significant 99% reduction for "private" clients in terms of the megabytes that communicated from clients to the server, while the test accuracy remains the same level as PFA.

The main idea of PFA+ is to communicate the dimension-reduced model updates, i.e. projected updates on the subspace, from clients to the server. More specifically, upon the PFA's architecture in Alg. 2, PFA+ makes the following algorithmic changes on the clients' side and server side respectively:

- (1) Local update with projection. On the clients' side, instead of uploading the model updates  $\Delta \mathbf{x}_{t_c}^m$ , each "private" client  $C_m \in \mathcal{S}_{t_c}^{(pri)}$  first projects the computed model updates onto the top-k subspace (obtained from the server based on the "public" clients' update from previous round), then upload the projected updates  $\mathbf{V}_k \in \mathbb{R}^{p \times k}$  to the server. As for the "public" clients, they still upload the full-dimensional model updates. (Line 7-11 in Alg. 4).
- (2) Projected federated averaging with delayed subspace. On the server side, similarly with PFA, all full-dimensional "public" updates are used to calculate top-k subspace as shown in Alg. 5. Instead of projecting the "private" updates onto the calculated subspace, the server reconstructs the projected "private" updates back to the original shapes via the same projection matrices from previous round, then merges them with the public updates via average.

We note the slight discrepancy or asynchronization: the subspace computed from the public updates in the previous round is used to project the "private" updates in the current round, and the current subspace is used for the next round. In our algorithm, we apply the projected federated averaging in a delayed manner, considering that the top singular space usually evolves slowly between two consecutive rounds. For the first round, which we call it the *warmup* round, we follow the same procedure as in PFA, i.e., all clients upload the original model updates and the server aggregates them to compute the first top-k subspace. This first subspace will be applied in the second

round. Our experimental studies verified that this small asynchronization of the projection subspace has minimal impact on the final model utility while allowing significant communication reduction. Alg. 5 shows the complete details.

**Privacy Analysis.** Theorem 4 gives the heterogeneous DP guarantee of PFA+. Since the DP randomizers of PFA+ remains essentially unchanged compared with PFA, thus the proof is similar with Theorem 2, and we omit it here for brevity.

Theorem 4 (Heterogeneous Privacy Guarantee of PFA+). The PFA+ in Alg. 4 satisfies  $\{(\epsilon_m, \delta_m)\}_{m \in [M]}$ -FL-HDP and  $(max_m \epsilon_m, \max_m \delta_m)$ -DP.

**Computation Cost Analysis.** Theorem 5 gives the computation cost per round of training for calculating the subspaces and projections on the server and clients side. Note that the analysis for PFA is the same except that both subspaces and projections are computed on the server side. The proof is in Appendix D.2.

Theorem 5. Let p denote the dimension of the parameter space and m be the number of "public" clients participating in a training round, the total complexity of computing the top-k subspaces for central server is O(kmp), and the complexity of computing the projections for each client is O(k).

**Communication Cost Analysis.** We consider the uplink bandwidth as the total number of uploaded bits in the course of the training process. Without loss of generality, we assume the machine learning model with total number of parameters p is pF bits, where F is typically 32 bits. For PFA+, the original parameters in a given layer of the model will be compressed to a k-dimensional ( $k \ll p$ ) vector. For any model, e.g., a 2-layer logistic regression model, each "private" client only requires uplink bandwidth with 2kF bits in each round. If k=1, this value will be aggressively reduced to merely 2F bits. For complex deep learning models with hundreds and thousands of parameters, PFA+ would offer a considerable communication reduction.

#### **5 EVALUATION**

In this section, we perform a comprehensive evaluation with a series of experiments to demonstrate that WeiAvg, *PFA* and *PFA+* can attain a higher test accuracy compared to the common federated averaging algorithms which do not take the heterogeneous privacy preferences into account, and are significantly better than Minimum baseline which achieves the most strict level of privacy.

#### 5.1 Experiment Setup

**Datasets and Models.** We evaluate our methods on two open benchmark datasets: MNIST[26], Fashion-MNIST (fMNIST) [49], CIFAR10 [25] and IMDb movie review [33]. More details of datasets and the models we used are presented in Table 6 in Appendix B.

**Baselines and Methods.** We compare the three algorithms we proposed with four baselines as follows.

- WeiAvg: weighted average algorithm in Algorithm 1.
- **PFA**: PFA method in Algorithm 2.
- PFA+: communication-efficient variant of PFA in Algorithm 4.

Table 1: Distribution of privacy preferences

Distribution	Parameters Setting	
Uniform	Uniform distribution $U(1.0, 10.0)$	
Gauss	Gaussian distribution $\mathcal{N}(3.0, 1.0)$	
Pareto	Pareto distribution	
MixGauss1	Mixture of $\mathcal{N}_1(0.1, 0.01)$ and $\mathcal{N}_2(10.0, 0.1)$ with mixture weights 0.9 and 0.1	
MixGauss2	Mixture of $\mathcal{N}_1(0.5, 0.01)$ and $\mathcal{N}_2(10.0, 0.1)$ with mixture weights 0.9 and 0.1	
MixGauss3	Mixture of $\mathcal{N}_1$ (1.0, 0.1) and $\mathcal{N}_2$ (10.0, 0.1) with mixture weights 0.9 and 0.1	
MixGauss4	Mixture of $\mathcal{N}_1(0.1, 0.01)$ , $\mathcal{N}_2(1.0, 0.1)$ and $\mathcal{N}_3(10.0, 1.0)$ with mixture weights 0.5, 0.4 and 0.1	

- FedAvg: the FedAvg [34] algorithm with heterogeneous DP.
- **Minimum**: the FedAvg with uniform  $(\min_m \epsilon_m, \min_m \delta_m)$ -DP.
- **Maximum**: the FedAvg with uniform  $(\max_m \epsilon_m, \max_m \delta_m)$ -DP <sup>1</sup>.
- NP-FedAvg: the non-private FedAvg algorithm.

**Privacy preferences.** For explicitly simulating the potential distribution of clients' privacy preferences and compare the methods with those different settings, we consider 4 different types of random distributions as shown in Tab. 1, i.e., Uniform, Pareto, Gaussian and multimodal distribution (a mixture of two or three different Gaussian distributions). Fig. 9 in Appendix B gives examples of clients' privacy preferences for *M* being 20, 30, 40 and 50, respectively. For example, considering a scenario where the privacy preferences of 20 clients are drawn from a MixGauss1 distribution, there would exist about 2 "public" clients with privacy budgets around 10.0, and the others with privacy budgets around 0.1 would be treated as "private" clients.

Implementations. We run experiments on a machine with an Intel Core i7-8700K and one NVIDIA GeForce GTX 1080 Ti running Ubuntu with 64GB memory. To simulate the cross-silo FL setting in the cases of IID and non-IID data distribution across the clients respectively, we follow the partitioning strategies in [34]. For example, the training examples of MNIST/fMNIST are partitioned into M=20,30,40 and 50 subsets, each client holds the same size of 1200 training examples. For IID case, each client's local dataset consists of examples from all classes; for non-IID case, each client has an imbalanced dataset with non-uniform distribution of class labels. Table 3 and 4 in Appendix B show the examples of IID and non-IID partition of MNIST for M=20 respectively.

We sequentially run the local training procedures, thus we do not explore hyper-parameters as thoroughly since these experiments require significant computational resources. All of our experiments explore a variety of constant learning rates (e.g., [0.1, 0.05, 0.01, 0.025, 0.005, 0.001]) and a variety of projection dimensions k (e.g., [1, 2, 5, 10, 64, 128, 256]) for the best results. Unless otherwise stated, we fix the random client sampling ratio  $\frac{K}{M}=0.8$  per round and up to T=100 communication rounds in the course of the learning process. For local update procedures, we usually set the number of local iterations  $\tau=100$  and the random batch size B=8. Since the model training is a randomized procedure, we repeat all the experiments 5 times and report the mean accuracy.

 $<sup>^1</sup>$ We introduce this additional baseline as an "upper bound" of the performance considering the extreme case where all clients uses the identical maximum privacy budget.

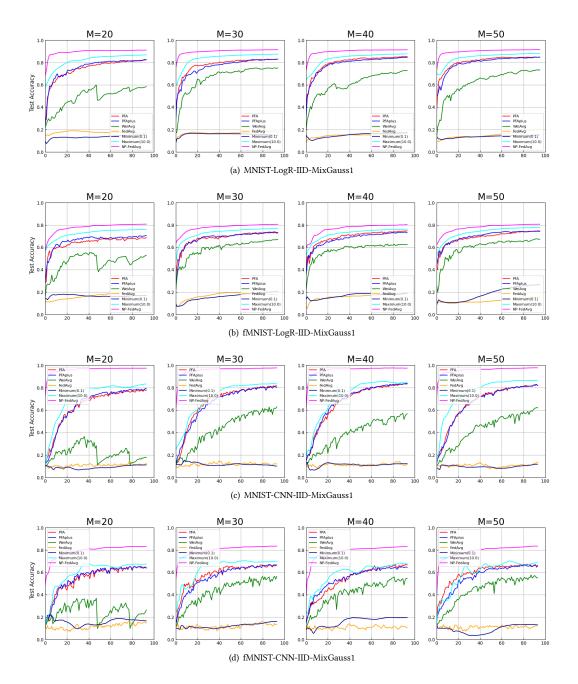


Figure 3: Test accuracy versus communication rounds evaluated on MNIST and Fashion-MNIST (fMNIST) in IID data setting with privacy preferences distribution of MixGauss1.

For the evaluation metrics, we use test accuracy on the test examples to measure the model utility, and the number of transferred megabytes between clients and server along the training process to compare the uplink bandwidth cost.

### 5.2 Evaluation Results on IID Data

5.2.1 The Effect of Privacy Specification. In this section, we focus on two candidate privacy preference settings (i.e., MixGauss1 and

MixGauss3), both of which have the same level of maximal privacy preference 10.0, while the minimal privacy preferences are around 0.1 and 1.0, respectively. In Fig. 3, we show the experimental results evaluated on MNIST and fMNIST in IID setting with the distribution of MixGauss1, while relegating the results of other settings to Appendix B due to space limitation. In Fig. 4, we further present the results with other distributions of privacy budget as listed in Table 1, which compare all algorithms under a wider selection of

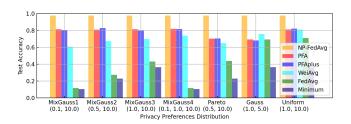


Figure 4: Effect of privacy specification: test accuracy on the MNIST-CNN experiments in IID data setting.

privacy specifications that manifest various scattering degree of the privacy budgets between "public" and "private" clients.

From Fig. 3, compared with WeiAvg, both PFA and PFA+ attain more distinct utility advantages over the FedAvg with HDP algorithm and the Minimal mechanism for both logistic regression and CNN model. Although all private algorithms have worse accuracy than non-private baselines, a reasonable level of model utility remains for projection-based methods, while FedAvg with DP becomes ineffective and unusable, e.g., the test accuracy of FedAvg fluctuates around 0.1 in Fig. 3(c). As for the comparison between PFA+ and PFA, we can observe from all plots that PFA+ attains a model performance very close to PFA while achieving significant communication reduction. This evaluation results will be further discussed in Section 5.2.2. Fig. 10 in Appendix B gives the analogous experiments with distribution of MixGauss3. The main difference is the utility gap between FedAvg/Minimum and our proposed methods significantly shrinks. It makes sense since greater privacy budgets lead to weaker perturbation, resulting in performance improvement of baseline methods.

As a comparison, Fig. 4 further plots the impact of other distributions listed in Table 1. We only present the experiment results on MNIST-CNN-IID with M=30 in the paper, while deferring other cases that show a similar trend due to space limitation. By default, all test accuracy values are averaged over the last 10 rounds before the round limit is reached. We can observe a more clear trend that, with increasing the scattering degree of the privacy budgets between "public" and "private" clients, PFA and PFA+ always outperform the FedAvg with HDP and Minimum mechanism, and maintain reasonable test accuracy. For WeiAvg and FedAvg with HDP methods, both of them are vulnerable to the scattering degree and the minimal value of clients' privacy preferences. When the privacy budgets follow the Uniform or the Gaussian distribution, they could reach a model utility that is pretty similar to our projection-based methods.

As for the evaluations on more complex datasets CIFAR10 and IMDB from Figure 5, we can also observe PFA and PFA+ outperforms weighted averaging slightly, and all three of them get significantly better performance compared with the basic FedAvg.

5.2.2 The Effect of Projection Methods. In this subsection, in order to verify that the low-rank subspace extracted from "public" updates indeed contains indicative information, we compare it with random low-rank projection methods (e.g., via the Gaussian transform) in terms of model accuracy with a variety of projection dimensions and fixed local update iterations. Then, we show the

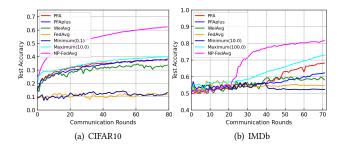


Figure 5: Test accuracy versus communication rounds evaluated on CIFAR10 and IMDb in IID data setting for M=50.

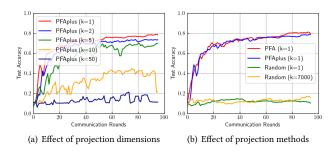


Figure 6: Effect of projection dimensions and projection methods: test accuracy versus communication rounds on the MNIST-LogR experiments in IID data setting when M=30.

unique superiority of PFA+ in reducing the communication cost compared with the other baselines.

Random projection versus "public" updates-extracted projection. Fig. 6 shows the impact of projection dimensions for the random projection and the "public" updates-extracted projection respectively on the MNIST-LogR-MixGauss1 experiments in IID data setting. In Fig. 6(a), we can see PFA+ reaches the optimal test accuracy (around 80%) when the projection dimension k=1, and the performance is quite close to the case when k=2. However, as the dimension increases, it leads to a greater variance and poorer test accuracy. This is a indicator of the fact that most stochastic gradients in general stay in a low-dimensional subspace.

In contrast, the random projection method has the worst performance when k is far less than the original dimension p. Moreover, when the "private" clients have strict privacy preferences, either a large dimension or a small dimension cannot reach an acceptable model utility, as shown in Fig. 6(b). These strong experimental results underscore the effectiveness of the parallel projection method applied in our proposed frameworks.

Communication-reduction effects of PFA+. Fig. 7 plots the communication-reduction effects of PFA+ in terms of the accumulated number of megabytes that communicated from clients to the server during the FL period when there are 5 "public" clients and 45 "private" clients participating in the training process.

For a logistic regression model with 2 layers (a fully connected layer and a softmax layer) and projection dimension k=1, PFA+ only requires 2F bits (F=32) for each "private" client at each

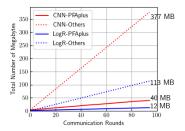


Figure 7: Effect of communication reduction: number of megabytes on MNIST in IID data setting when M=50.

communication round, and requires a total number of 12MB uplink bandwidth after 100 communication rounds, while the other methods need around 113MB since all clients need to transfer the full-dimensional model parameters. For a CNN model with a total of 8 layers (see subsection 5.1 for detailed model description) and the projection dimension k = 1, PFA+ requires a total number of 40MB uplink bandwidth while the others need 377MB. Overall, for both logistic regression and CNN models, PFA+ could offer a significant uplink bandwidth reduction by nearly 99% during the entire training process w.r.t the "private" clients and 90% w.r.t all clients with a negligible decrease in model utility, which indicates that the communication-reduction effects of PFA+ depend on the number of "private" clients participating in the training process. Note that to design a more reasonable "private" client identification mechanism and make a better trade-off between communication reduction and model utility is also part of our future work.

Computation overhead of PFA+. Table 5 in Appendix B summarizes the empirical results of computation cost of PFA+ for both the server and the clients in terms of the averaged runtime (s) per round over the entire training process for computing the subspaces and projecting the "private" updates, respectively. We can see the overhead for clients are relatively low, and the complexity of the model architecture will significantly affect the overhead for computing the subspaces.

#### 5.3 Evaluation Results on Non-IID Data

In Fig. 11 and Fig. 12 in Appendix B, we show full experiment results for both MNIST and fMNIST in Non-IID setting with privacy preferences distribution MixGauss1 and MixGauss3. We simulated a relatively weak but reasonable non-IID setting, where all training examples in the benchmark dataset are first sorted by labels, divided into 10M shards of size 1200/10 = 120, and assigned to each of M clients 10 shards like [34]. In this way, each client could be assigned to a local dataset with a varying number of labels, and each label has a varying number of examples. Only a very few exceptions could possess training examples with all labels. Compared with the learning results of the three methods we proposed in the case of IID setting, an obvious decrease in test accuracy can be observed in all experiments. The gaps between the FedAvg and the projection-based methods have also narrowed. Nonetheless, PFA and PFA+ still outperform other methods in most cases.

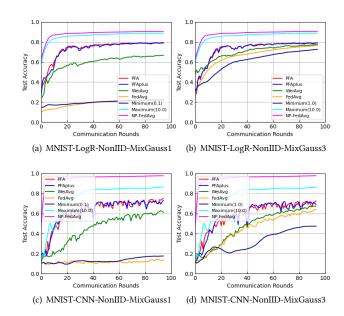


Figure 8: Test accuracy versus communication rounds evaluated on MNIST in NonIID data setting when M=30.

#### 6 CONCLUSION

This paper focuses on the heterogeneous differentially private federated learning problem and studies how to optimize utility for the joint model under the heterogeneous privacy restriction across different institutions. Towards overcoming two inherent challenging problems of federated learning: data privacy and communication cost, we first propose the *PFA* approach which leads to a larger noise reduction and higher utility compared with the standard federated average algorithm, then further propose a communication-efficient variant *PFA+* which offers a significant 99% communication reduction for "private" clients. Through a comprehensive evaluation on both statistical learning and deep learning, we demonstrate the effectiveness of both algorithms compared to the standard federated average algorithm.

There are several different directions towards generalizing the work here. First, we plan to theoretically demonstrate the effectiveness and robustness of our proposed methods. We also plan to integrate this work into the personalized federated learning tasks especially for non-IID data distributions, in which each institution not only could enjoy a customized privacy protection but also gain a personalized machine learning model.

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# Projected Federated Averaging with Heterogeneous Differential Privacy: Supplementary Material

This supplementary material contains: 1) Section A: omitted proofs of Theorems. 2) Section B: omitted experiment details and more experiment results; 3) Section C: additional definitions, theorems, and algorithms. 4) Section D: additional discussions. Finally, our code can be accessed via https://github.com/Emory-AIMS/PFA.

#### A PROOF FOR THE CONVERGENCE ANALYSIS OF PFA

We introduce the following two assumptions which are also adopted in non-private federated learning algorithm analysis [18].

#### A.1 Notation

Notation Definition Notations for the typical FL setup total SGD iterations for in the course of FL local SGD steps between two successive communication rounds C, Mset of all clients with size M $S_{tc}$ , Ksubset of clients with size K participating in the  $t_{\mathcal{C}}$ -th iteration (communication round) the m-th client  $C_m$  $\mathcal{D}_m, N_m$ the local dataset of  $\mathcal{C}_m$  with size  $\mathcal{N}_m$ the random batch sampled from  $C_m$ 's local dataset the global model at the t-th iteration the local model of  $C_m$  at the t-th iteration the differentiable loss function  $\ell(\mathbf{x}, \cdot)$ Notations for the privacy personalization  $(\epsilon_m, \delta_m)$   $C^{(pub)}, C^{(pri)}$ the DP parameters of  $\mathcal{C}_m$ "public" and "private" clients in  $\mathcal{C}_{m{m}}$  $S^{(pub)}, S^{(pri)}$ "public" and "private" clients in  $\mathcal{S}_m$  $\mathbf{v}_k$ the top-k singular space for gradient projection

Table 2: The summary of notations

Before proceeding to detailed proofs, we introduce some notation, some of which also have been summarized in Table 2. We use  $S_t$  to denote the subset of randomly selected clients at the communication round t with size  $|S_t| = K$ . We use

$$\mathbf{g}^{m} = \nabla \mathcal{L}_{m}(\mathbf{x}) \triangleq \nabla \mathcal{L}(\mathbf{x}; \mathcal{D}_{m})$$

$$\tilde{\mathbf{g}}^{m} \triangleq \nabla \mathcal{L}(\mathbf{x}; \mathcal{B}^{m}) + \mathbf{n}^{m}, \quad \mathcal{B}^{m} \in \mathcal{D}^{m}$$
(5)

for  $1 \le m \le M$  to denote the *full* gradient over the entire local dataset and the *stochastic* gradient over a uniformly sampled mini-batch, where  $\mathbf{n}^m$  is the injected random noise for DPSGD which is drawn from a random Gaussian distribution with mean 0 and variance  $\sigma_m^2$ . The corresponding quantities evaluated at the *m*-th client's local solution at *t*-th iteration  $\mathbf{x}_t^m$  are denoted by  $\mathbf{g}_t^m$  and  $\tilde{\mathbf{g}}_t^m$ . Additionally, we indicate the expectation over random sampling of clients at the server side at each communication round by  $\mathbb{E}_{\mathcal{S}_t}[\cdot]$ , and use notation  $\mathbb{E}[\cdot]$  to denote the expectation over random sampling of mini-batches at the client side. Thus, we have

$$\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_t}\big[\tilde{\mathbf{g}}_t^m\big]\Big] = \mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_t}\big[\nabla \mathcal{L}(\mathbf{x};\xi^m) + \mathbf{n}^m\big]\Big] = \sum_{m \in [M]} w_i \mathcal{L}_m(\mathbf{x})$$
(6)

We then introduce several auxiliary notations as follows for the clarity in presentation. First, we define  $\mathbf{x}_t = [\mathbf{x}_t^1, \dots, \mathbf{x}_t^K]$  and  $\xi_t = \{\xi_t^1, \dots, \xi_t^K\}$  to denote the set of local solutions and sampled mini-batches at round t at all clients, respectively. Let  $S_t = S_t^{(pub)} \cup S_t^{(pri)}$  be the set of sampled clients at t-th round and  $\bar{\mathbf{x}}_t$  be the average of their local solutions, we have

$$\bar{\mathbf{x}}_{t} \triangleq \frac{1}{K} \left( \sum_{m \in \mathcal{S}_{t}^{(pub)}} \mathbf{x}_{t}^{m} + \sum_{m \in \mathcal{S}_{t}^{(pri)}} \mathbf{x}_{t}^{m} \right)$$
 (7)

Let  $\tilde{\mathbf{g}}_t$  be the average of their local noisy stochastic gradients. Recall the global model update process

$$\bar{\mathbf{x}}_{t+1} = \bar{\mathbf{x}}_t - \eta \tilde{\mathbf{g}}_t, \tag{8}$$

we define  $\tilde{\mathbf{g}}_t$  according to Algorithm 3 in Section 4 and Algorithm 7 in Appendix C

$$\tilde{\mathbf{g}}_{t} \triangleq \frac{1}{K} \left( \sum_{m \in \mathcal{S}_{t}^{(pub)}} (\tilde{\mathbf{g}}_{t}^{m} + \mathbf{n}_{t}^{m}) + \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{\top} (\tilde{\mathbf{g}}_{t}^{m} + \mathbf{n}_{t}^{m}) \right)$$
(9)

We then introduce the following virtual variables for the ease of derivations

$$\mathbf{g}_{t}^{\sharp} \triangleq \frac{1}{K} \Big( \sum_{m \in \mathcal{S}_{t}} \tilde{\mathbf{g}}_{t}^{m} + \sum_{m \in \mathcal{S}_{t}^{(pub)}} \mathbf{n}_{t}^{m} + \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{\top} \mathbf{n}_{t}^{m} \Big)$$
(10)

$$\Delta_{t} \triangleq \frac{1}{K} \sum_{m \in \mathcal{S}_{c}^{(pri)}} \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{\top} \widetilde{\mathbf{g}}_{t}^{m} - \frac{1}{K} \sum_{m \in \mathcal{S}_{c}^{(pri)}} \widetilde{\mathbf{g}}_{t}^{m}. \tag{11}$$

Thus, we have

$$\tilde{\mathbf{g}}_t = \mathbf{g}_t^{\#} + \Delta_t. \tag{12}$$

#### A.2 Assumptions

Assumption 1 (L-smoothness). The objective function is L-smooth w.r.t  $\mathbf{x}$ , i.e., for any  $\mathbf{x}, \mathbf{x}' \in \mathcal{R}^d$ , we have

$$\|\nabla \mathcal{L}(\mathbf{x}) - \nabla \mathcal{L}(\mathbf{x}')\| \le L\|\mathbf{x} - \mathbf{x}'\|. \tag{13}$$

Assumption 2 (Bounded variance of local gradients). For every local dataset  $\mathcal{D}_m$ ,  $m \in [M]$ , we can sample an independent local mini-batch  $\xi$  with size  $|\xi| = B$ . Let  $\tilde{\mathbf{g}}_m$  denote the unbiased stochastic gradient  $\tilde{\mathbf{g}}_m = \frac{1}{B} \nabla f_m(\mathbf{x}; \xi)$ , and  $\mathbb{E}_{\xi}[\tilde{\mathbf{g}}_m] = \mathbf{g}_m = \frac{1}{|\mathcal{D}_m|} \nabla f_m(\mathbf{x}; \mathcal{D}_m)$ , the variance is bounded, i.e.,

$$\mathbb{E}_{\xi} \|\tilde{\mathbf{g}}_{m} - \mathbf{g}_{m}\|_{2}^{2} \le C_{1} \|\mathbf{g}_{m}\|_{2}^{2} + \frac{\kappa^{2}}{R}, \tag{14}$$

where  $C_1$  is a non-negative constants and inversely proportion to the mini-batch size and  $\kappa$  is another constant controlling the variance bound.

Assumption 3 (Bounded weighted gradient diversity which is a quantity to measure the heterogeneity among all local objectives is bounded, i.e.,

$$\Lambda(\mathbf{x}, \mathbf{w}) \triangleq \frac{\sum_{m \in [M]} w_m \|\mathbf{g}_m\|_2^2}{\|\sum_{m \in [M]} w_m \mathbf{g}_m\|_2^2} \le \lambda,$$
(15)

where  $w_m \ge 0$  and  $\sum_{m \in [M]} w_m = 1$ .

### A.3 Main Proof for Theorem 3

Theorem 6 (Same as Theorem 3). Under Assumptions 1 to 3, for non-convex L-smooth global objective function, the convergence result of PFA is

$$\frac{1}{T} \sum_{t=0}^{T-1} \mathbb{E} \left[ \| \widetilde{\mathbf{V}}_{t_c} \widetilde{\mathbf{V}}_{t_c}^{\mathsf{T}} \nabla \mathcal{L}(\bar{\mathbf{x}}_t) \|_2^2 \right] \le \frac{2}{\eta T} (\mathcal{L}(\bar{\mathbf{x}}_0) - \mathcal{L}^*) + \frac{4\eta^3 (K+1)(\tau+1)\kappa^2}{KB} + \frac{L\eta \kappa^2}{KB}, \tag{16}$$

which is under the choice of the learning rate  $\eta$  statisfies

$$-\frac{\eta}{2} + \frac{4C_1 + 2\tau(\tau+1)}{T} \lambda \eta^2(M+1) / M \sum_{t=0}^{T-1} + 2\lambda \frac{C_1 + K}{K^2} \le 0.$$
 (17)

PROOF. According to Assumption 1, we have the following inequality:

$$\mathcal{L}(\bar{\mathbf{x}}_{t+1}) - \mathcal{L}(\bar{\mathbf{x}}_t) \le -\eta \langle \nabla \mathcal{L}(\bar{\mathbf{x}}_t), \tilde{\mathbf{g}}_t \rangle + \frac{\eta^2 L}{2} \|\tilde{\mathbf{g}}_t\|_2^2$$
(18)

By taking expectation on both sides of above inequality with respect to all sources of randomness, we have

$$\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\mathcal{L}(\bar{\mathbf{x}}_{t+1}) - \mathcal{L}(\bar{\mathbf{x}}_{t})\Big]\Big] \leq -\eta \underbrace{\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \tilde{\mathbf{g}}_{t}\rangle\Big]\Big]}_{(a)} + \frac{\eta^{2}L}{2} \underbrace{\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\|\tilde{\mathbf{g}}_{t}\|_{2}^{2}\Big]\Big]}_{(b)}$$
(19)

In the following, we call Lemma 1 to 4, which further have

$$\begin{split} &\frac{1}{T}\sum_{t=0}^{T-1}\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\mathcal{L}(\bar{\mathbf{x}}_{t+1})\Big] - \mathcal{L}(\bar{\mathbf{x}}_{t})\Big] \\ &\leq \frac{1}{T}\sum_{t=0}^{T-1}\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[-\eta\langle\nabla\mathcal{L}(\bar{\mathbf{x}}_{t}),\bar{\mathbf{g}}_{t}\rangle\Big]\Big] + \frac{1}{T}\sum_{t=0}^{T-1}\frac{\eta^{2}L}{2}\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\|\bar{\mathbf{g}}_{t}\|_{2}^{2}\Big]\Big] \\ &\leq \frac{1}{T}\sum_{t=0}^{T-1}\left(-\frac{\eta}{2}\Big[(1-\varrho)\|\nabla\mathcal{L}(\bar{\mathbf{x}}_{t})\|_{2}^{2} + \varrho\|\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{T}\nabla\mathcal{L}(\bar{\mathbf{x}}_{t})\|_{2}^{2}\Big] - \frac{\eta}{2}\Big[(1-\varrho)\|\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})\|_{2}^{2} + \varrho\|\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{T}\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})\|_{2}^{2}\Big]\Big) \\ &+ \frac{\eta L^{2}}{2}\frac{1}{T}\sum_{t=0}^{T-1}\sum_{m\in[M]}w_{m}\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\|\bar{\mathbf{x}}_{t} - \mathbf{x}_{t}^{m}\|_{2}^{2}\Big]\Big] + \frac{\eta^{2}L}{2}\frac{1}{T}\sum_{t=0}^{T-1}\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\Big[\|\bar{\mathbf{g}}_{t}\|_{2}^{2}\Big]\Big] \\ &\leq \frac{1}{T}\sum_{t=0}^{T-1}\Big(-\frac{\eta}{2}\Big[(1-\varrho)\|\nabla\mathcal{L}(\bar{\mathbf{x}}_{t})\|_{2}^{2} + \varrho\|\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{T}\nabla\mathcal{L}(\bar{\mathbf{x}}_{t})\|_{2}^{2}\Big] - \frac{\eta}{2}\Big[(1-\varrho)\|\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})\|_{2}^{2} + \varrho\|\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{T}\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})\|_{2}^{2}\Big]\Big) \\ &+ \frac{\eta L^{2}}{2}\Big(\frac{(K+2)}{K}\frac{\lambda\eta^{2}(2C_{1} + \tau(\tau+1))}{T}\sum_{t=0}^{T-1}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2} + \frac{\eta^{2}(\tau+1)(K+2)}{K}\Big(\frac{\kappa^{2}}{B} + \bar{\sigma}\Big)\Big) \\ &+ \frac{1}{T}\sum_{t=0}^{T-1}\frac{\eta^{2}L}{2}\Big(2\lambda\frac{C_{1} + K}{K^{2}}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2} + \frac{\eta^{2}(\tau+1)(K+2)}{K^{2}}\Big)\frac{\kappa^{2}}{B} + \frac{1}{\theta}\Big)\Big) \\ &+ \frac{\eta L^{2}}{2}\frac{(K+2)}{K}\Big(\lambda\eta^{2}(2C_{1} + \tau(\tau+1))\sum_{t=0}^{T-1}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2} + \eta^{2}T(\tau+1)(\frac{\kappa^{2}}{B} + \bar{\sigma}\Big)\Big) \\ &+ \frac{\eta L^{2}}{2}\frac{(K+2)}{K}\Big(\lambda\eta^{2}(2C_{1} + \tau(\tau+1))\sum_{t=0}^{T-1}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2} + \eta^{2}T(\tau+1)(\frac{\kappa^{2}}{B} + \bar{\sigma}\Big)\Big) \\ &+ \frac{1}{T}\sum_{t=0}^{T-1}\frac{\eta^{2}L}{2}\Big(2\lambda\frac{C_{1} + K}{K^{2}}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2}\Big) + \frac{\eta^{2}L\kappa^{2}}{2K^{2}}\Big) \\ &+ \frac{1}{T}\sum_{t=0}^{T-1}\frac{\eta^{2}L}{2}\Big(2\lambda\frac{C_{1} + K}{K^{2}}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2}\Big) + \frac{\eta^{2}L\kappa^{2}}{2K^{2}}\Big) \\ &+ \frac{1}{T}\sum_{t=0}^{T-1}\frac{\eta^{2}L}{2}\Big(2\lambda\frac{C_{1} + K}{K^{2}}\|\sum_{m\in[M]}w_{m}g_{t}^{m}\|_{2}^{2}\Big) + \frac{1}{2}\frac{1}{L^{2}}{L^{2}}\Big(2\lambda\frac{C_{1} + K}{K^{2}}\|\sum_{m\in[M]}w_{m}g_{m}^{m}\|_{2}$$

As a result, we have

$$\frac{1}{T} \sum_{t=0}^{T-1} \|\widetilde{\mathbf{V}}_{t_c} \widetilde{\mathbf{V}}_{t_c}^{\top} \nabla \mathcal{L}(\bar{\mathbf{x}}_t)\|_2^2 \le \frac{2}{\eta T} (\mathcal{L}(\bar{\mathbf{x}}_0) - \mathcal{L}^*) + \frac{\eta^2 L^2(\tau+1)(K+2)}{K} (\frac{\kappa^2}{B} + \bar{\sigma}) + \frac{L \eta \kappa^2}{KB}, \tag{21}$$

which is under the choice of  $\eta$  statisfies

$$-\frac{\eta}{2} + \frac{\lambda \eta^3 L^2 [2C_1 + \tau(\tau+1)](K+2)}{2K} + \frac{\lambda \eta^2 L[C_1 + K]}{K^2} \le 0.$$
 (22)

#### A.4 Lemmas

The following key lemmas are the essential building blocks which used to form the main proof of Theorem 3. First, we show Lemma 1 which gives the upper bound of the term (a) in RHS of Eq.(19). Then we will give the upper bound of the term (b) in Lemma 3.

LEMMA 1. Under Assumptions 2 to 3 with Eq.(9), we have

$$-\eta \mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\left\langle\nabla\mathcal{L}(\bar{\mathbf{x}}_{t}), \tilde{\mathbf{g}}_{t}\right\rangle\right]\right]$$

$$\leq -\frac{\eta}{2}\left[\left(1-\varrho\right)\|\nabla\mathcal{L}(\bar{\mathbf{x}}_{t})\|_{2}^{2} + \varrho\|\widetilde{\mathbf{V}}_{t_{c}}\widetilde{\mathbf{V}}_{t_{c}}^{\mathsf{T}}\nabla\mathcal{L}(\bar{\mathbf{x}}_{t})\|_{2}^{2}\right] - \frac{\eta}{2}\left[\left(1-\varrho\right)\|\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})\|_{2}^{2} + \varrho\|\widetilde{\mathbf{V}}_{t_{c}}\widetilde{\mathbf{V}}_{t_{c}}^{\mathsf{T}}\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})\|_{2}^{2}\right]$$

$$+\frac{\eta}{2}\sum_{m\in[M]}w_{m}L^{2}\|\bar{\mathbf{x}}_{t} - \mathbf{x}_{t}^{m}\|_{2}^{2}$$

$$(23)$$

Proof.

$$-\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{g}}_{t}^{*}\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \mathbf{g}_{t}^{*} + \Delta_{t}\rangle\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \mathbf{g}_{t}^{*} + \Delta_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Delta_{t}\rangle\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{g}}_{t}^{*} + \sum_{m \in S_{t}^{*}} \mathbf{p}^{m} + \sum_{m \in S_{t}^{*}} \mathbf{p}^{m} + \sum_{m \in S_{t}^{*}} \mathbf{p}^{m} \right)\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Delta_{t}\rangle\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Delta_{t}\rangle\right]\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Delta_{t}\rangle\right]\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \sum_{m \in [M]} \mathbf{w}_{m} \nabla \mathcal{L}_{m}(\mathbf{x}_{t}^{m})\rangle - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Delta_{t}\rangle\right]\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] = -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}\left[\mathbb{E}_{S_{t}}\left[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right] - \eta \mathbb{E}\left[\mathbb{E}\left[\mathbb{E}\left[\mathbb{E}\left[\nabla_{t}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]\right] - \eta \mathbb{E}\left[\mathbb{E}\left[\mathbb{E}\left[\mathbb{E}\left[\nabla_{t}(\bar{\mathbf{x}}_{t}), \hat{\mathbf{x}}_{t}\rangle\right]\right]\right]$$

$$= -\eta \mathbb{E}\left[\mathbb{E}\left[\mathbb{E}\left[\mathbb{E}$$

where ① is due to the fact that

$$\mathbb{E}_{\mathcal{S}_t} \left[ \frac{1}{K} \sum_{m \in \mathcal{S}_t} \tilde{\mathbf{g}}_t^m \right] = \frac{1}{K} \mathbb{E}_{\mathcal{S}_t} \left[ \sum_{m \in \mathcal{S}_t} \tilde{\mathbf{g}}_t^m \right] = \frac{1}{K} \mathbb{E}_{\mathcal{S}_t} \sum_{m_k \in \{m_1, \dots, m_K\}} \tilde{\mathbf{g}}_t^{m_k} = \frac{1}{K} \cdot K \mathbb{E}_{\mathcal{S}_t} \left[ \tilde{\mathbf{g}}_t^{m_k} \right] = \sum_{m \in [M]} w_m \nabla \mathcal{L}_m(\mathbf{x}_t^m)$$
(25)

② comes from Lemma 2; ③ holds because  $2\langle \mathbf{a}, \mathbf{b} \rangle = \|\mathbf{a}\|^2 + \|\mathbf{b}\|^2 - \|\mathbf{a} - \mathbf{b}\|^2$  and the assumption of L-smooth objective function.

LEMMA 2. Under the same assumptions with Theorem 3, we have

$$\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_t}\big[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_t), \Delta_t \rangle\big]\Big] = -\varrho[\mathbb{I} - \widetilde{\mathbf{V}}_{t_c}\widetilde{\mathbf{V}}_{t_c}^{\top}]\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_t), \sum_{m \in [M]} w_m \nabla \mathcal{L}_m(\mathbf{x}_t^m) \rangle$$
(26)

Proof. Let  $\Pi_t$  denote the projection on the subspace of  $\widetilde{\mathbf{V}}_{t_c}\widetilde{\mathbf{V}}_{t_c}^{\mathsf{T}}$  and  $\Pi_t^{\perp}$  be the null space of  $\widetilde{\mathbf{V}}_{t_c}\widetilde{\mathbf{V}}_{t_c}^{\mathsf{T}}$ , i.e.,

$$\forall \mathbf{g} \in \mathbb{R}^d, \quad \Pi_t[\mathbf{g}] = \widetilde{\mathbf{V}}_{t_c} \widetilde{\mathbf{V}}_{t_c}^{\mathsf{T}} \mathbf{g} \quad \textit{and} \quad \Pi_t^{\perp}[\mathbf{g}] = (\mathbb{I} - \widetilde{\mathbf{V}}_{t_c} \widetilde{\mathbf{V}}_{t_c}^{\mathsf{T}}) \mathbf{g}.$$

Then we have

$$\tilde{\mathbf{g}}_t^m = \Pi_t[\tilde{\mathbf{g}}_t^m] + \Pi_t^{\perp}[\tilde{\mathbf{g}}_t^m] \tag{27}$$

and

$$\Delta_{t} = \Pi_{t} \left[ \frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{g}}_{t}^{m} - \frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{g}}_{t}^{m} \right] + \Pi_{t}^{\perp} \left[ \frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{T} \widetilde{\mathbf{g}}_{t}^{m} - \frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{g}}_{t}^{m} \right] \\
= -\Pi_{t}^{\perp} \left[ \frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \widetilde{\mathbf{g}}_{t}^{m} \right] \tag{28}$$

Thus

$$\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\big[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Delta_{t} \rangle\big]\Big] = -\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\big[\langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \Pi_{t}^{\perp}[\frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \tilde{\mathbf{g}}_{t}^{m}] \rangle\big]\Big] \\
= -\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\big[\langle \Pi_{t}[\nabla \mathcal{L}(\bar{\mathbf{x}}_{t})] + \Pi_{t}^{\perp}[\nabla \mathcal{L}(\bar{\mathbf{x}}_{t})], \Pi_{t}^{\perp}[\frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \tilde{\mathbf{g}}_{t}^{m}] \rangle\big]\Big] \\
\stackrel{\textcircled{\tiny{0}}}{=} -\mathbb{E}\Big[\mathbb{E}_{\mathcal{S}_{t}}\big[\langle \Pi_{t}^{\perp}[\nabla \mathcal{L}(\bar{\mathbf{x}}_{t})], \Pi_{t}^{\perp}[\frac{1}{K} \sum_{m \in \mathcal{S}_{t}^{(pri)}} \tilde{\mathbf{g}}_{t}^{m}] \rangle\big]\Big] \\
\stackrel{\textcircled{\tiny{0}}}{=} -\langle \Pi_{t}^{\perp}[\nabla \mathcal{L}(\bar{\mathbf{x}}_{t})], \Pi_{t}^{\perp}[\varrho \sum_{m \in [M]} w_{m} \nabla \mathcal{L}_{m}(\mathbf{x}_{t}^{m})] \rangle \\
= -(\nabla \mathcal{L}(\bar{\mathbf{x}}_{t}))^{\top}[\mathbb{I} - \tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{\top}] (\varrho \sum_{m \in [M]} w_{m} \nabla \mathcal{L}_{m}(\mathbf{x}_{t}^{m})) \\
= -\varrho[\mathbb{I} - \tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{\top}] \langle \nabla \mathcal{L}(\bar{\mathbf{x}}_{t}), \sum_{m \in [M]} w_{m} \nabla \mathcal{L}_{m}(\mathbf{x}_{t}^{m}) \rangle$$

where  $\odot$  is due to the fact that  $\Pi_t$  and  $\Pi_t^{\perp}$  are orthogonal, thus  $\langle \Pi_t[\cdot], \Pi_t^{\perp}[\cdot] \rangle = 0$ , and  $\odot$  is due to the fact that

$$\mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\frac{1}{K}\sum_{m\in\mathcal{S}_{t}^{(pri)}}\tilde{\mathbf{g}}_{t}^{m}\right]\right] = \frac{1}{K}\mathbb{E}\left[\mathbb{E}_{\mathcal{S}}\left[\sum_{m\in\mathcal{S}_{t}^{(pri)}}\tilde{\mathbf{g}}_{t}^{m}\right]\right] = \frac{1}{K}\mathbb{E}_{\mathcal{S}_{t}}\sum_{m_{k}\in\{m_{1},\ldots,m_{K_{1}}\}}\tilde{\mathbf{g}}_{t}^{m_{k}} = \frac{1}{K}\cdot K_{1}\mathbb{E}_{\mathcal{S}_{t}}\left[\tilde{\mathbf{g}}_{t}^{m_{k}}\right] = \frac{K_{1}}{K}\sum_{m\in[M]}w_{m}\nabla\mathcal{L}_{m}(\mathbf{x}_{t}^{m})$$
(30)

and  $\varrho = \frac{K}{K_1} = \frac{K}{|\mathcal{S}_{\bullet}^{(pri)}|} = \frac{M}{|\mathcal{C}^{(pri)}|}$  measures the ratio of the total clients to the number of private client.

LEMMA 3. Under Assumptions 2, we have the following bound

$$\mathbb{E}\Big[\mathbb{E}_{S_t}\Big[\|\tilde{\mathbf{g}}_t\|_2^2\Big]\Big] \le 2\lambda \frac{C_1 + K}{K^2} \Big\| \sum_{m \in [M]} w_m \mathbf{g}_t^m \Big\|_2^2 + \frac{\kappa^2}{KB}.$$
 (31)

Proof.

$$\mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\|\tilde{\mathbf{g}}_{t}\|_{2}^{2}\right]\right] = \mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\left\|\frac{1}{K}\left(\sum_{m \in \mathcal{S}_{t}^{(pub)}}(\tilde{\mathbf{g}}_{t}^{m} + \mathbf{n}_{t}^{m}) + \sum_{m \in \mathcal{S}_{t}^{(pri)}}\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{\top}(\tilde{\mathbf{g}}_{t}^{m} + \mathbf{n}_{t}^{m}))\right\|_{2}^{2}\right]\right]$$

$$\stackrel{@}{\leq} 2\mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\left\|\frac{1}{K}\left(\sum_{m \in \mathcal{S}_{t}^{(pub)}}(\tilde{\mathbf{g}}_{t}^{m} + \mathbf{n}_{t}^{m}))\right\|_{2}^{2}\right]\right] + 2\mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\left\|\frac{1}{K}\left(\sum_{m \in \mathcal{S}_{t}^{(pri)}}\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{m} + \mathbf{n}_{t}^{m}\right)\right)\right\|_{2}^{2}\right]\right] + \left\|\frac{1}{K}\sum_{m \in \mathcal{S}_{t}^{(pub)}}\mathbf{g}_{t}^{m}\right\|_{2}^{2}$$

$$+ 2\mathbb{E}\left[\mathbb{E}_{\mathcal{S}_{t}}\left[\left\|\frac{1}{K}\left(\sum_{m \in \mathcal{S}_{t}^{(pri)}}\tilde{\mathbf{V}}_{t_{c}}\tilde{\mathbf{V}}_{t_{c}}^{\top}(\tilde{\mathbf{g}}_{t}^{m} - \mathbf{g}_{t}^{m} + \mathbf{n}_{t}^{m})\right)\right\|_{2}^{2}\right]\right] + \left\|\frac{1}{K}\sum_{m \in \mathcal{S}_{t}^{(pri)}}\mathbf{g}_{t}^{m}\right\|_{2}^{2}$$

$$\stackrel{@}{\leq} 2\frac{C_{1} + K}{K^{2}}\frac{1}{K}\sum_{m \in \mathcal{S}_{t}}\|\mathbf{g}_{t}^{m}\|_{2}^{2} + \frac{\kappa^{2}}{KB}$$

$$\stackrel{@}{\leq} 2\lambda\frac{C_{1} + K}{K^{2}}\|\sum_{m \in \mathcal{S}_{t}^{(pri)}}w_{m}\mathbf{g}_{t}^{m}\|_{2}^{2} + \frac{\kappa^{2}}{KB}$$

where 1 holds because the fact that  $\|\mathbf{a} + \mathbf{b}\|^2 \le 2(\|\mathbf{a}\|^2 + \|\mathbf{b}\|^2)$ , 2 comes from  $\mathbb{E}[X^2] = \mathbb{E}[[X - \mathbb{E}X]^2] + \mathbb{E}[X]^2$ , and 3, 4 are due to Assumption 2 and 3, respectively.

LEMMA 4. Under the same assumptions with Theorem 3, we have

$$\frac{1}{T} \sum_{t=0}^{T} \sum_{j=1}^{M} \mathbb{E} \left[ \mathbb{E}_{\mathcal{S}_{t}} \left[ \| \bar{\mathbf{x}}_{t} - \mathbf{x}_{t}^{m} \|_{2}^{2} \right] \right] \leq \frac{4C_{1} + 2\tau(\tau+1)}{T} \lambda \eta^{2} (M+1) / M \sum_{t=0}^{T-1} \| \sum_{m=1}^{M} q_{j} \mathbf{g}_{t}^{m} \|_{2}^{2} + \frac{2\eta^{2} (K+1)(\tau+1)\kappa^{2}}{KB}$$
(33)

Proof. Without loss of generality, let  $t_c \triangleq \lfloor \frac{t}{\tau} \rfloor \tau$  and  $t = t_c + j$  where  $t_c$  and  $j \in [1, \tau]$  denotes the indices of communication round and local update iteration, respectively. For public clients, the local model update procedure is as follows

$$\mathbf{x}_{t}^{m} = \mathbf{x}_{t-1}^{m} - \eta(\tilde{\mathbf{g}}_{t-1}^{m} + \mathbf{n}_{t-1}^{m}) = \mathbf{x}_{t-2}^{m} - \eta((\tilde{\mathbf{g}}_{t-2}^{m} + \mathbf{n}_{t-2}^{m}) + (\tilde{\mathbf{g}}_{t-1}^{m} + \mathbf{n}_{t-1}^{m})) = \mathbf{x}_{t_{c}}^{m} - \eta \sum_{l=0}^{j-1} (\tilde{\mathbf{g}}_{t_{c}+l}^{m} + \mathbf{n}_{t_{c}+l}^{m}).$$
(34)

Similarly, for private clients, it is equivalent to

$$\mathbf{x}_{t}^{m} = \mathbf{x}_{t-1}^{m} - \eta \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{\mathsf{T}} (\widetilde{\mathbf{g}}_{t-1}^{m} + \mathbf{n}_{t-1}^{m}) = \mathbf{x}_{t_{c}}^{m} - \eta \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{\mathsf{T}} \sum_{l=0}^{j-1} (\widetilde{\mathbf{g}}_{t_{c}+l}^{m} + \mathbf{n}_{t_{c}+l}^{m})$$

$$(35)$$

In addition, we have  $\mathbf{x}_{t_c}^m = \bar{\mathbf{x}}_{t_c}$ , as well as the average virtual model at t-th iteration as follows:

$$\bar{\mathbf{x}}_{t} = \bar{\mathbf{x}}_{t_{c}} - \frac{\eta}{K} \sum_{l=0}^{j-1} \Big( \sum_{m \in \mathcal{S}_{t_{c}}^{(pub)}} (\tilde{\mathbf{g}}_{t_{c}+l}^{m} + \mathbf{n}_{t_{c}+l}^{m}) + \sum_{m \in \mathcal{S}_{t_{c}}^{(pri)}} \widetilde{\mathbf{V}}_{t_{c}} \widetilde{\mathbf{V}}_{t_{c}}^{\top} (\tilde{\mathbf{g}}_{t_{c}+l}^{m} + \mathbf{n}_{t_{c}+l}^{m}) \Big).$$
(36)

Furthermore, consider that for  $t_c \le t < t_c + \tau$ ,  $\mathbb{E}_t[\|\bar{\mathbf{x}}_t - \mathbf{x}_t^m\|_2^2]$  does not depend on time t. Let  $t' = \lfloor \frac{t}{\tau} \rfloor$ , then for all iterations  $0 \le t \le T-1$  we have the conversion as follows:

$$\frac{1}{T} \sum_{t=0}^{T-1} \sum_{m=1}^{K} \mathbb{E} \|\bar{\mathbf{x}}_{t} - \mathbf{x}_{t}^{m}\|_{2}^{2} = \frac{1}{T} \sum_{t'=0}^{\lfloor \frac{T-1}{\tau} \rfloor} \sum_{i=0}^{\tau-1} \sum_{m=1}^{K} \mathbb{E} \left[ \|\bar{\mathbf{x}}_{t'\tau+j} - \mathbf{x}_{t'\tau+j}^{m}\|_{2}^{2} \right]$$
(37)

For public clients, we have

$$\begin{split} &\mathbb{E}\Big[\|\tilde{\mathbf{x}}_{t_{c}+j} - \mathbf{x}_{t_{c}+j}^{m}\|_{2}^{2}\Big] \\ &= \mathbb{E}\Big[\|\sum_{l=1}^{j} \eta(\tilde{\mathbf{g}}_{t_{c}+l}^{m} + \mathbf{n}_{t_{c}+l}^{m}) - \frac{\eta}{K}\sum_{l=1}^{j} \big(\sum_{m' \in S_{l_{c}}^{(pub)}} (\tilde{\mathbf{g}}_{t_{c}+l}^{m'} + \mathbf{n}_{t_{c}+l}^{m'}) + \sum_{m' \in S_{l_{c}}^{(pub)}} \tilde{\mathbf{V}}_{t_{c}} \tilde{\mathbf{V}}_{t_{c}}^{m'} (\tilde{\mathbf{g}}_{t_{c}+l}^{m'} + \mathbf{n}_{t_{c}+l}^{m'}) \|_{2}^{2}\Big] \\ &\stackrel{@}{=} 2\mathbb{E}\Big[\|\sum_{l=1}^{j} \eta(\tilde{\mathbf{g}}_{t_{c}+l}^{m} + \mathbf{n}_{t_{c}+l}^{m})\|_{2}^{2}\Big] + 2\mathbb{E}\Big[\|\frac{\eta}{K}\sum_{l=1}^{j} \big(\sum_{m' \in S_{l_{c}}^{(pub)}} (\tilde{\mathbf{g}}_{t_{c}+l}^{m'} + \mathbf{n}_{t_{c}+l}^{m'}) + \sum_{m' \in S_{l_{c}}^{(pvi)}} \tilde{\mathbf{V}}_{t_{c}} \tilde{\mathbf{V}}_{t_{c}}^{m'} \tilde{\mathbf{V$$

where  $\odot$  comes from the fact that  $\|\mathbf{a} + \mathbf{b}\|^2 \le 2(\|\mathbf{a}\|^2 + \|\mathbf{b}\|^2)$ ;  $\circledcirc$  holds because  $\mathbb{E}[\mathbf{x}^2] = \mathbb{E}[[\mathbf{x} - \mathbb{E}\mathbf{x}]^2] + \mathbb{E}[\mathbf{x}]^2$ ;  $\circledcirc$  follows from inequality  $\|\sum_{i=1}^m \mathbf{a}_i\|^2 \le m \sum_{i=1}^m \|\mathbf{a}_i\|^2$ , and  $\circledcirc$  is due to Assumption 2 where we assume  $\mathbb{E}\|\tilde{\mathbf{g}}^m - \mathbf{g}^m\|_2^2 \le C_1\|\mathbf{g}^m\|_2^2 + \kappa^2/B$  and  $\mathbb{E}\|n_{t_c+l}^m\|_2^2 = p\sigma_m^2$ . Similarly, for private clients, we also have

$$\mathbb{E}\left[\|\bar{\mathbf{x}}_{t_{c}+l} - \mathbf{x}_{t_{c}+j}^{m}\|_{2}^{2}\right] \leq 2\eta^{2} \sum_{l=1}^{j} (C_{1} \|\mathbf{g}_{t_{c}+l}^{m}\|_{2}^{2} + \kappa^{2}/B + p\sigma_{m}^{2}) + 2j \sum_{l=1}^{j} \eta^{2} \|\mathbf{g}_{t_{c}+l}^{m}\|_{2}^{2} \\
+ 4j \sum_{l=1}^{j} \sum_{m' \in \mathcal{S}_{t_{c}}} \frac{\eta^{2}}{K^{2}} (C_{1} \|\mathbf{g}_{t_{c}+l}^{m'}\|_{2}^{2} + \kappa^{2}/B + p\sigma_{m'}^{2}) \\
+ 4j \sum_{l=1}^{j} \sum_{m' \in \mathcal{S}_{t_{c}}} \frac{\eta^{2}}{K^{2}} \|\mathbf{g}_{t_{c}+l}^{m'}\|_{2}^{2}$$
(39)

By taking expectation over the random selection of clients, we have

$$\begin{split} \mathbb{E}_{\mathcal{S}_{t}} \Big[ \mathbb{E} \big[ \| \bar{\mathbf{x}}_{t} - \mathbf{x}_{t}^{m} \|_{2}^{2} \big] \Big] &\leq \mathbb{E}_{\mathcal{S}_{t}} \Big[ 2\eta^{2} \sum_{l=1}^{j} (C_{1} \| \mathbf{g}_{t_{c}+l}^{m} \|_{2}^{2} + \kappa^{2}/B + p\sigma_{m}^{2}) + 2j \sum_{l=1}^{j} \eta^{2} \| \mathbf{g}_{t_{c}+l}^{m} \|_{2}^{2} \\ &+ 4 \sum_{l=1}^{j} \sum_{m' \in \mathcal{S}_{t_{c}}} \frac{\eta^{2}}{K^{2}} (C_{1} \| \mathbf{g}_{t_{c}+l}^{m'} \|_{2}^{2} + \kappa^{2}/B + p\sigma_{m'}^{2}) + 4j \sum_{l=1}^{j} \sum_{m' \in \mathcal{S}_{t_{c}}} \frac{\eta^{2}}{K^{2}} \| \mathbf{g}_{t_{c}+l}^{m'} \|_{2}^{2} \Big] \\ &\leq 2\eta^{2} \sum_{l=1}^{j} (C_{1} \| \mathbf{g}_{t_{c}+l}^{m} \|_{2}^{2} + \kappa^{2}/B + p\sigma_{m}^{2}) + 2j \sum_{l=1}^{j} \eta^{2} \| \mathbf{g}_{t_{c}+l}^{m} \|_{2}^{2} \\ &+ 4 \sum_{l=1}^{j} K \sum_{m' \in [M]} w_{m'} \frac{\eta^{2}}{K^{2}} (C_{1} \| \mathbf{g}_{t_{c}+l}^{m'} \|_{2}^{2} + \kappa^{2}/B + p\sigma_{m'}^{2}) + 4j \sum_{l=1}^{j} K \sum_{m' \in [M]} w_{m} \frac{\eta^{2}}{K^{2}} \| \mathbf{g}_{t_{c}+l}^{m'} \|_{2}^{2} \\ &= 2\eta^{2} \Big[ (\sum_{l=1}^{j} C_{1} \| \mathbf{g}_{t_{c}+l}^{m} \|_{2}^{2} + \frac{j\kappa^{2}}{B} + jp\sigma_{m}^{2}) + j \sum_{l=1}^{j} \| \mathbf{g}_{t_{c}+l}^{m} \|_{2}^{2} \\ &+ \frac{2}{K} \sum_{l=1}^{j} \sum_{m' \in [M]} w_{m'} (C_{1} \| \mathbf{g}_{t_{c}+l}^{m'} \|_{2}^{2} + p\sigma_{m'}^{2}) + \frac{2j\kappa^{2}}{KB} + \frac{2j}{K} \sum_{l=1}^{j} \sum_{m' \in [M]} w_{m'} \| \mathbf{g}_{t_{c}+l}^{m'} \|_{2}^{2} \Big] \end{aligned}$$

Next, we compute the following upper bound:

$$\begin{split} &\sum_{j=0}^{\tau-1} \sum_{m \in [M]} w_m \mathbb{E}_{S_t} \left[ \mathbb{E} \left[ \| \bar{\mathbf{x}}_t - \mathbf{x}_t^m \|_2^2 \right] \right] \\ &\leq 2\eta^2 \sum_{j=0}^{\tau-1} \sum_{m \in [M]} w_m \left[ \left( \sum_{l=1}^{j} C_1 \| \mathbf{g}_{t_c+l}^m \|_2^2 + \frac{j\kappa^2}{B} + jp\sigma_m^2 \right) + j \sum_{l=1}^{j} \| \mathbf{g}_{t_c+l}^m \|_2^2 \\ &\quad + \frac{2}{K} \sum_{l=1}^{j} \sum_{m' \in [M]} w_{m'} (C_1 \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 + p\sigma_{m'}^2) + \frac{2j\kappa^2}{KB} + \frac{2j}{K} \sum_{l=1}^{j} \sum_{m' \in [M]} w_{m'} \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 \right] \\ &= 2\eta^2 \sum_{j=0}^{\tau-1} \left[ \sum_{m \in [M]} w_m (\sum_{l=1}^{j} C_1 \| \mathbf{g}_{t_c+l}^m \|_2^2 + jp\sigma_m^2) + \frac{j\kappa^2}{B} + j \sum_{l=1}^{j} \sum_{m \in [M]} w_m \| \mathbf{g}_{t_c+l}^m \|_2^2 \right] \\ &\quad + \frac{2}{K} \sum_{l=1}^{j} \sum_{m' \in [M]} w_{m'} (C_1 \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 + p\sigma_{m'}^2) + \frac{2j\kappa^2}{KB} + \frac{2j}{K} \sum_{l=1}^{j} \sum_{m' \in [M]} w_{m'} \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 \right] \\ &\leq 2\eta^2 \left[ \sum_{m \in [M]} w_m (\sum_{l=1}^{\tau} C_1 \| \mathbf{g}_{t_c+l}^m \|_2^2 + \frac{\tau(\tau+1)p\sigma_m^2}{2}) + \frac{\tau(\tau+1)\kappa^2}{2B} + \frac{\tau(\tau+1)}{2} \sum_{l=1}^{\tau} \sum_{m \in [M]} w_m \| \mathbf{g}_{t_c+l}^m \|_2^2 \right. \\ &\quad + \frac{2}{K} \sum_{m' \in [M]} w_{m'} (\sum_{l=1}^{\tau} C_1 \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 + \frac{\tau(\tau+1)p\sigma_{m'}^2}{2}) + \frac{2\tau(\tau+1)\kappa^2}{2KB} + \frac{2\tau(\tau+1)}{2K} \sum_{l=1}^{\tau} \sum_{m' \in [M]} w_{m'} \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 \right] \end{split}$$

Suppose  $\sigma_m \leq \sigma_{max}^{(pub)}$  for all  $m \in \mathcal{S}^{(pub)}$  and  $\sigma_m \leq \sigma_{max}^{(pri)}$  for all  $m \in \mathcal{S}^{(pri)}$ , then we have

$$\sum_{m \in [M]} w_m p \sigma_m^2 \le \bar{\sigma} \triangleq \frac{p(\sigma_{max}^{(pri)})^2 + (\varrho - 1)p(\sigma_{max}^{(pub)})^2}{\varrho},$$

such that

$$\sum_{j=0}^{\tau-1} \sum_{m \in [M]} w_m \mathbb{E}_{S_t} \left[ \mathbb{E} \left[ \| \bar{\mathbf{x}}_t - \mathbf{x}_t^m \|_2^2 \right] \right] \\
\leq 2\eta^2 \left[ \sum_{m \in [M]} w_m \sum_{l=1}^{\tau} C_1 \| \mathbf{g}_{t_c+l}^m \|_2^2 + \frac{\tau(\tau+1)}{2} \bar{\sigma} + \frac{\tau(\tau+1)\kappa^2}{2B} + \frac{\tau(\tau+1)}{2} \sum_{l=1}^{\tau} \sum_{m \in [M]} w_m \| \mathbf{g}_{t_c+l}^m \|_2^2 \right] \\
+ \frac{2}{K} \sum_{m' \in [M]} w_{m'} \sum_{l=1}^{\tau} C_1 \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 + \frac{\tau(\tau+1)}{2} \bar{\sigma} + \frac{2\tau(\tau+1)\kappa^2}{2KB} + \frac{2\tau(\tau+1)}{2K} \sum_{l=1}^{\tau} \sum_{m' \in [M]} w_{m'} \| \mathbf{g}_{t_c+l}^{m'} \|_2^2 \right] \\
= \eta^2 \frac{K+2}{K} \left[ (2C_1 + \tau(\tau+1)) \sum_{l=1}^{\tau} \sum_{m \in [M]} w_m \| \mathbf{g}_{t_c+l}^m \|_2^2 + \tau(\tau+1) (\frac{\kappa^2}{B} + \bar{\sigma}) \right] \tag{42}$$

Finally, we have

$$\sum_{t'=0}^{\lfloor \frac{T-\tau}{\tau} \rfloor} \sum_{j=0}^{\tau-1} \sum_{m' \in [M]} w_m \mathbb{E}_{\mathcal{S}_t} \left[ \mathbb{E} \left[ \| \bar{\mathbf{x}}_t - \mathbf{x}_t^m \|_2^2 \right] \right] \\
\leq \eta^2 \frac{K+2}{K} \left[ (2C_1 + \tau(\tau+1)) \sum_{t'=0}^{\lfloor \frac{T-1}{\tau} \rfloor} \sum_{l=1}^{\tau} \sum_{m \in [M]} w_m \| \mathbf{g}_{t'\tau+l}^m \|_2^2 + T(\tau+1) (\frac{\kappa^2}{B} + \bar{\sigma}) \right] \\
= \eta^2 \frac{K+2}{K} \left[ (2C_1 + \tau(\tau+1)) \sum_{t=0}^{T-1} \sum_{m \in [M]} w_m \| \mathbf{g}_t^m \|_2^2 + T(\tau+1) (\frac{\kappa^2}{B} + \bar{\sigma}) \right] \tag{43}$$

and

$$\frac{1}{T} \sum_{t=0}^{T-1} \sum_{m \in [M]} w_m \mathbb{E} \left[ \mathbb{E}_{\mathcal{S}_t} \left[ \| \bar{\mathbf{x}}_t - \mathbf{x}_t^m \|_2^2 \right] \right] \\
\leq \frac{\eta^2 (K+2)}{K} \frac{(2C_1 + \tau(\tau+1))}{T} \sum_{t=0}^{T-1} \sum_{m \in [M]} w_m \| \mathbf{g}_t^m \|_2^2 + \frac{\eta^2 (\tau+1)(K+2)}{K} (\frac{\kappa^2}{B} + \bar{\sigma}) \\
\stackrel{\oplus}{\leq} \frac{\lambda \eta^2 (K+2)}{K} \frac{(2C_1 + \tau(\tau+1))}{T} \sum_{t=0}^{T-1} \| \sum_{m \in [M]} w_m \mathbf{g}_t^m \|_2^2 + \frac{\eta^2 (\tau+1)(K+2)}{K} (\frac{\kappa^2}{B} + \bar{\sigma}) \\
\end{cases} (44)$$

where ① comes from the definition of weighted gradient diversity in Assumption 3.

#### B OMITTED EXPERIMENT DETAILS AND MORE EXPERIMENT RESULTS

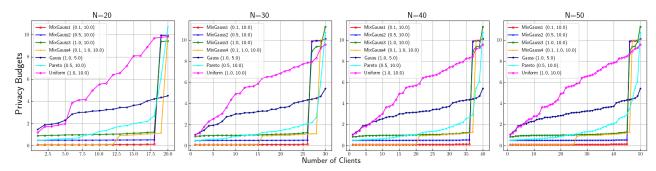


Figure 9: Examples of privacy specifications. Each of the plots presents examples of clients' privacy preferences for M being 20, 30, 40 and 50, respectively. For instance, from the first figure, we can see if the privacy preferences of 20 clients are drawn from a MixGauss1 distribution, there exists about 2 clients with privacy budgets around 10.0, and the others with privacy budgets around 0.1.

Table 3: An instance of IID data setting.

OTD	NY C.1	NY 6 1 1 (0.0)
CID	Num. of classes	Num. of examples per class (0-9)
1	10	146, 129, 116, 131, 94, 95, 111, 102, 120, 156
2	10	127, 127, 125, 131, 110, 93, 109, 126, 133, 119
3	10	115, 135, 107, 145, 104, 117, 128, 129, 106, 114
4	10	107, 136, 112, 128, 127, 117, 111, 125, 122, 115
5	10	121, 128, 122, 124, 113, 112, 116, 119, 107, 138
16	10	133, 147, 120, 119, 130, 93, 110, 131, 121, 96
17	10	94, 144, 118, 122, 120, 114, 119, 121, 114, 134
18	10	132, 129, 125, 118, 118, 104, 115, 123, 109, 127
19	10	124, 126, 111, 119, 131, 118, 122, 111, 113, 125
20	10	111, 150, 120, 126, 135, 115, 95, 135, 108, 105

Table 4: An instance of NonIID data setting.

CID	Num. of classes	Num. of examples per class (0-9)			
1	9	0, 33, 351, 853, 296, 268, 593, 306, 4, 296			
2	5	592, 437, 1071, 0, 0, 0, 0, 316, 584, 0			
3	7	890, 342, 268, 43, 306, 551, 0, 600, 0, 0			
4	6	0, 300, 29, 381, 846, 544, 0, 900, 0, 0			
5	8	0, 340, 342, 818, 67, 533, 0, 308, 295, 297			
16	8	0, 69, 531, 37, 294, 270, 295, 351, 1153, 0			
17	8	296, 604, 0, 71, 564, 266, 295, 614, 290, 0			
18	6	588, 612, 33, 300, 267, 0, 0, 306, 297, 597			
19	9	299, 601, 104, 796, 0, 1, 593, 306, 4, 296			
20	10	297, 634, 269, 77, 523, 1, 293, 16, 294, 596			

Table 5: The computation overhead of PFA+ for both the server and the clients in terms of the averaged runtime (s) per round over the entire training process for computing the subspaces and projecting the "private" updates, respectively. Note that the above empirical results are highly dependent on the CPU power of the central server.

Model Num. of parameters p Nu		Num. of Lanczos iterations $k$	Num. of public clients <i>m</i>	Num. of total clients $N$	Avg. Runtime (s) per round (server / client)
Logistic Regression (evaluted on MNIST)		128	3	30	0.35 / 0.013
	7850	128	5	50	0.37 / 0.011
		256	5	50	1.76 / 0.022
2-layer CNN (evaluted on MNIST)	26010	128	3	30	2.98 / 0.035
		128	5	50	6.3 / 0.035
		256	5	50	25.52 / 0.036
4-layer CNN (evaluted on CIFAR10)	106	128	3	30	56.34 / 1.065
		128	5	50	57.25 / 1.108
		256	5	50	213.73 / 2.605
2-layer LSTM-RNN (evaluted on IMDb)	160,306	128	3	30	34.16 / 0.098
		128	5	50	26.24 / 0.065
		256	5	50	70.56 / 0.170

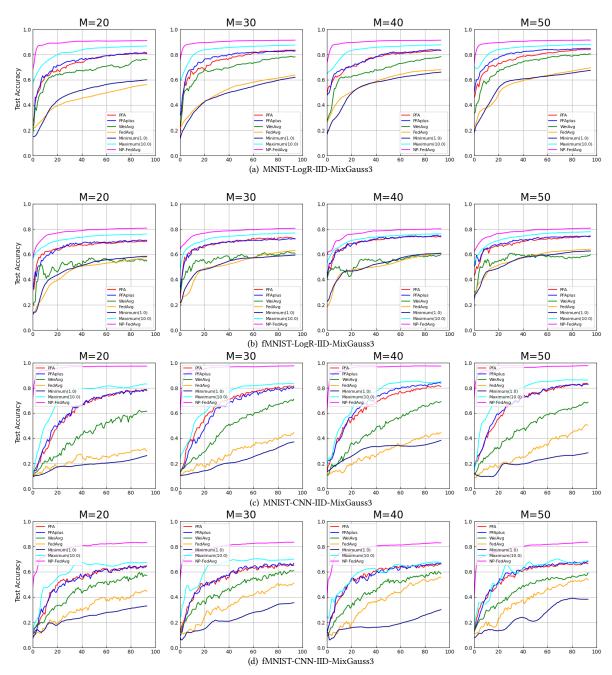


Figure 10: Test accuracy versus communication rounds evaluated on MNIST and Fashion-MNIST in IID data setting with privacy preferences distribution of MixGauss3. Compared with the WeiAvg algorithm, both PFA and PFA+ attain more distinct utility advantages over the FedAvg with HDP algorithm and the Minimal mechanism for both the logistic regression and CNN models. Although all private algorithms have worse accuracy than non-private baselines, a reasonable level of model utility remains for projection-based methods, while the FedAvg with DP becomes ineffective. As for the comparison between PFA+ and PFA, we can observe from all plots that the PFA+ attains a model performance very close to PFA. The main difference between the results in MixGauss3 setting and the results in MixGauss1 setting (see Fig.3) is the utility gap between FedAvg/Minimum and our proposed methods significantly shrinks. It makes sense since greater privacy budgets lead to weaker perturbation, resulting in the performance improvement of baseline methods.

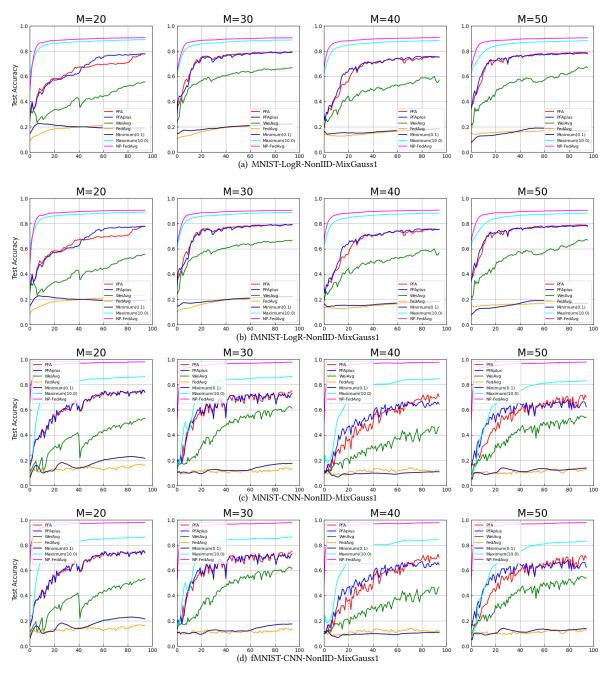


Figure 11: Test accuracy versus communication rounds evaluated on MNIST and Fashion-MNIST in NonIID data setting with privacy preferences distribution of MixGauss1. Compared with the results in IID data setting (see Fig.3), an obvious decrease in test accuracy can be observed in all experiments. Nonetheless, PFA and PFA+ still outperform other methods in all cases.

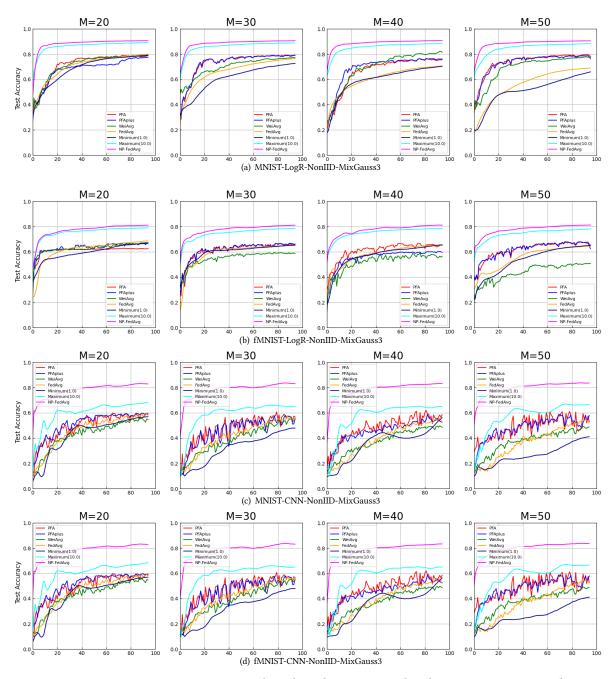


Figure 12: Test accuracy versus communication rounds evaluated on MNIST and Fashion-MNIST in NonIID data setting with privacy preferences distribution of MixGauss3. Compared with the results in IID data setting (see Fig.10), the gaps between the baselines and the projection-based methods have narrowed obviously in all experiments. Those results suggest the advantages of our PFA and PFA+ when there is an extravagant scattering degree of the privacy budgets between "public" and "private" clients.

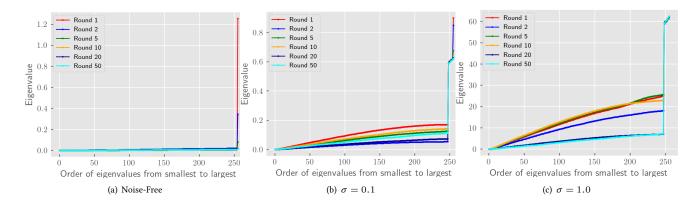


Figure 13: Top-256 eigenvalues of the "public" local model updates along the federated learning process. All experiments are performed in the MNIST-CNN-IID setting for 50 rounds with Gaussian noise scale is 0 (noise-free), 0.1 and 1.0 respectively. X-axis and Y-axis represent the order and the value of 256 eigenvalues from smallest to largest.

**Table 6: Datasets and Models** 

Dataset	Num. of training/test examples	Data Type	Num. of Classes	Models
MNIST [26] Fashion-MNIST[49]	60k/10k	$28 \times 28$ gray images	10	Logistic Regression (LogR) 2-layer CNN <sup>2</sup>
CIFAR10 [25]	50k/10k	$32 \times 32$ color images	10	4-layer CNN[34]
IMDb movie review [33]	25k/25k	text	2	2-layer LSTM-RNN <sup>3</sup>

```
Algorithm 6: Federated Averaging (FedAvg) [34]
```

```
input: Total communication rounds T
   output: global model \mathbf{x}_T
1 Function ServerExecute:
          \mathbf{x}_0 \leftarrow \text{(Initialize randomly)}
2
          for t' = 0 to \lfloor \frac{T-1}{\tau} \rfloor do
3
                t_c \leftarrow t'\tau
4
                 S_{t_c} \leftarrow \text{(random subset of } K \text{ clients)}
5
                foreach client C_m \in S_{t_c} do in parallel
6
                  \Delta \mathbf{x}_{t_c}^m \leftarrow \text{LocalUpdate}(\mathbf{x}_{t_c})
                // Federated averaging
                \Delta \bar{\mathbf{x}}_{t_c+\tau} \leftarrow \frac{1}{|\mathcal{S}_{t_c}|} \sum_{C_m \in \mathcal{S}_{t_c}} \Delta \mathbf{x}_{t_c}^m
         return \mathbf{x}_T
```

#### Algorithm 7: Local Update (DPSGD [1])

```
input :(initial) global model x in the current round
```

**parameter**: loss function  $\ell(\mathbf{x}, \cdot)$ , local steps  $\tau$ , learning rate  $\eta$ , local dataset size  $N_m$ , batch size B, gradient norm bound C, noise scale  $\sigma_m$ 

**output** : noisy model update  $\Delta \tilde{\mathbf{x}}$ 

1 Function LocalDPSGD:

```
\mathbf{x}_0 \leftarrow \mathbf{x}
              for j = 0 to \tau - 1 do
 3
                      // Subsampling
                      \mathcal{B}_j \leftarrow (Take a random batch from local dataset with sampling probability q = \frac{B}{N_m})
 4
                      foreach microbatch \xi_i \in \mathcal{B}_i do
 5
                              \mathbf{g}_{j,i} \leftarrow \nabla \ell(\mathbf{x}_j; \xi_i)
  6
                              // Clip gradients
                         \bar{\mathbf{g}}_{j,i} \leftarrow \mathbf{g}_{j,i} \cdot \max(1, \frac{\|\mathbf{g}_{j,i}\|_2}{C})
                      // Add noise
                      \tilde{\mathbf{g}}_{j} \leftarrow \frac{1}{|B|} \left( \sum_{i} \bar{\mathbf{g}}_{j,i} + \mathcal{N}(0, \sigma_{m}^{2} \cdot C^{2}\mathbf{I}) \right)
                     \mathbf{x}_{j+1} \leftarrow \mathbf{x}_j - \eta \tilde{\mathbf{g}}_j
              \Delta \tilde{\mathbf{x}} \leftarrow \mathbf{x} - \mathbf{x}_{\tau}
10
              return \Delta \tilde{\mathbf{x}}
11
```

**Definition 4** (Moments Accountant [1]). Let  $\mathcal{M}: \mathcal{D} \leftarrow \mathbb{R}$  be a randomized mechanism and D, D' be any two neighboring datasets. Let *aux* denote an auxiliary input. The moments accountant is defined as:

$$\alpha_{\mathcal{M}}(\lambda) \triangleq \max_{aux, D, D'} \alpha_{\mathcal{M}}(\lambda; aux, D, D')$$
(45)

where  $\alpha_{\mathcal{M}}(\lambda; aux, D, D') \triangleq \log \mathbb{E}[\exp(\lambda c(o; \mathcal{M}, aux, D, D'))]$  is the moment generating function of the privacy loss random variable which is defined as follows:

$$c(o; \mathcal{M}, aux, D, D') \triangleq \log \frac{\Pr[\mathcal{M}(aux, D)]}{\Pr[\mathcal{M}(aux, D')]}$$
(46)

Theorem 7 allow us easily to bound the moments of the mechanism overall and then convert the moments bound to the  $(\epsilon, \delta)$ -DP guarantee.

Theorem 7 (**Properties of the moments accountant**). 1. [Composability] Suppose that a mechanism  $\mathcal{M}$  consists of a sequence of adaptive mechanisms  $\mathcal{M}_1, \ldots, \mathcal{M}_k$  where  $\mathcal{M}_i : \prod_{i=1}^{i-1} \mathbb{R}_i \times \mathcal{D} \to \mathbb{R}_i$ . Then, for any  $\lambda$ 

$$\alpha_{\mathcal{M}}(\lambda) \le \sum_{i=1}^{k} \alpha_{\mathcal{M}_i}(\lambda).$$
 (47)

2. [Tail bound] For any  $\epsilon > 0$ , the mechanism  $\mathcal M$  is  $(\epsilon, \delta)$ -differentially private for

$$\delta = \min_{\lambda} \exp(\alpha_{\mathcal{M}}(\lambda) - \lambda \epsilon)$$

#### D ADDITIONAL DISCUSSIONS AND PROOFS

In this section, we further explain and discuss several important problems that are only briefly mentioned in the main body due to space limitations.

#### D.1 Key Differences Between PFA and PDPSGD

The key differences between PFA and PDPSGD [53] is threefold:

i) PDPSGD assumes the availability of a public dataset. In contrast, we do not require any public dataset drawn from the same distribution as the private dataset and identify "public" clients which are used to extract the subspace information. From the algorithmic point of view, PDPSGD computes the linear projection by the subspace of the *raw* gradients evaluated on the *public* dataset, while PFA computes the linear projection by the subspace of *noisy* local model updates evaluated on a set of "public" clients' local *private* data. To show that the projection based approach can be adapted to *noisy* model updates, we added experimental studies showing the noisy model updates indeed exhibit a small fraction of large eigenvalues.

ii) PDPSGD is limited to the noise reduction in the centralized setting. Our proposed PFA is the first work to exploit its benefit for both (heterogeneous) noise reduction and communication reduction in the federated setting. In our improved variant of PFA, considering that the top singular space usually evolves slowly between two consecutive rounds, we apply the projection in a delayed manner, that is, project the "private" updates on the client side and reconstruct the collected projected updates on the server side, which significantly reduces the uplink bandwidth.

iii) Our scenario of heterogeneous privacy budgets at different clients presents new challenges and also opportunities of exploiting a varying amount of useful information from the local model updates with different amount of injected noises. In PFA, we integrate the weighted averaging technique into the projected federated averaging steps (see line 2,5 in Algorithm 3) for further improving the model utility.

#### D.2 Proof of Theorem 5

We present the proof of the computation complexity of PFA+ as follows.

PROOF. i) For computing the subspaces: Since the dimension of the parameter space p can be quite large in most cases the common SVD methods are no longer able to calculate the eigenspace efficiently and effectively. Thus, we use the Lanczos method [27] to approximate the top-k eigenspace of the local model updates evaluated on "public clients", which is an effective method for computing a few eigenvalues and associated eigenvectors of a very large real symmetric matrix  $\mathbf{M} \in \mathbb{R}^{p \times p}$ . The main task in the Lanczos procedure is to first compute the Lanczos tridiagonal matrix, then the k largest eigenvalues from the corresponding matrix. The main idea of the Lanczos tridiagonalization is using an orthogonal similarity transformation to the matrix  $\mathbf{M}$ . This step does not need to access the explicit matrix, but only computing a matrix-vector  $\mathbf{M}\mathbf{v}$  multiplication at most k times, here  $\mathbf{v} \in \mathbb{R}^p$  is an arbitrary vector. In implementation, we actually do not calculate  $\mathbf{M}\mathbf{v}$  directly due to the huge memory consumption, but  $\mathbf{A}(\mathbf{A}^T\mathbf{v})$  where  $\mathbf{A} \in \mathbb{R}^{p \times m}$  is the "public updates" matrix and m is the number of public clients. Therefore, the matrix-vector multiplication can be done in O(mp) arithmetical operations. Besides, it does O(p) arithmetical operations at each Lanczos iteration without considering the matrix-vector multiplication. Therefore, the total complexity of computing the subspaces is O(kmp).

ii) For computing the projection: After the projection matrix  $\mathbf{V}_k \in \mathbb{R}^{p \times k}$  is calculated using the Lanczos algorithm, the next step is to project the "private updates" to the subspaces, that is,  $\mathbf{V}_k^{\mathsf{T}} \Delta_{priv}$ , where  $\Delta_{priv} \in \mathbb{R}^p$  is the weighted average of the "private updates".

Therefore, the total complexity of computing the projections is O(k). For the empirical evaluation results, please refer to Section 5.2.2 for more details.